THE COMMUNITY PLAN
For the City of Del Mar, California

March 1976

**This document contains the 1985 amendments**
CONTENTS

1 INTRODUCTION
   Purpose
   Planning Process

5 DEL MAR IN THE PAST
   Early History
   Recent History

10 DEL MAR IN THE PRESENT
   Regional Character and Considerations
   The People
   Physical Characteristics
   Economic Base
   Public Facilities

The Plan

20 PREFACE

22 ENVIRONMENTAL MANAGEMENT
   Introduction
   Background
   Goals, Objectives and Policies
   Specific Recommendations

43 TRANSPORTATION
   Introduction
   Background
   Goals, Objectives and Policies
   Specific Recommendations

53 COMMUNITY DEVELOPMENT
   Introduction
   Background
   Goals, Objectives and Policies
   Specific Recommendations

68 PRECISE PLANS
   Bluffs, Slopes and Canyons
   Scenic Loop Trail
   Camino Del Mar
   Local Streets

APPENDICES (UNDER SEPARATE COVER)

ENVIRONMENTAL IMPACT REPORT
OPEN SPACE COSTS AND FUNDING AVAILABILITY
OCEANOGRAPHIC PROBLEMS, SHORELINE EROSION, GEOLOGY, AND GEOLOGIC HAZARDS REPORT
18 CONSERVATION SENSITIVITY MAPS
CITIZENS' PROPOSED REVISION TO THE DEL MAR GENERAL PLAN
Del Mar Residents, City Officials and All Interested Parties:

On May 15, 1975, the City Council of the City of Del Mar adopted Resolutions No. 75-16, 75-17, 75-18 and 75-19, thereby officially adopting the Community Plan for the City of Del Mar as represented in this report.

The process by which this Community Plan was prepared began in September, 1973. During the ensuing twenty-month period, countless hours of effort by many citizens, city officials and staff have been donated to the preparation and adoption of this Plan. Formal acknowledgement of these efforts cannot nearly equal in value the contributions that have been made by these individuals toward the future of the Del Mar community.

Del Mar is widely recognized, and most strongly held by its residents, to be a unique place. It is the feeling of most that this uniqueness stems from the community's own consciousness of the need for preserving the environment and charm with which the community has been bestowed. Accordingly, the primary goal of this Plan is to preserve and protect that unique environmental quality which now is the Del Mar Experience. Other goals of the Plan seek to preserve as well the opportunity for people of all economic and social backgrounds to share in a liveable Del Mar, while preserving that experience for the future.

A Community Plan is a statement of goals, objectives and policies that embody the community's vision of its desired future. As such, this Community Plan will serve as the standard of excellence against which all future decisions and actions of the City should be measured. In this context, we believe, and trust that others will agree, that this Community Plan serves as a standard of excellence equal to the task of preserving the quality of our liveable village.

Sincerely,

Thomas C. Shepard
Mayor - 1974 to 1975

Richard G. Rybinski
Mayor - from March, 1975
CONTENTS

1 INTRODUCTION
   Purpose
   Planning Process

5 DEL MAR IN THE PAST
   Early History
   Recent History

10 DEL MAR IN THE PRESENT
   Regional Character and Considerations
   The People
   Physical Characteristics
   Economic Base
   Public Facilities

THE PLAN

20 PREFACE

22 ENVIRONMENTAL MANAGEMENT
   Introduction
   Background
   Goals, Objectives and Policies
   Specific Recommendations

43 TRANSPORTATION
   Introduction
   Background
   Goals, Objectives and Policies
   Specific Recommendations

53 COMMUNITY DEVELOPMENT
   Introduction
   Background
   Goals, Objectives and Policies
   Specific Recommendations

68 PRECISE PLANS
   Bluffs, Slopes and Canyons
   Scenic Loop Trail
   Camino del Mar
   Local Streets

APPENDICES (Under Separate Cover)

Environmental Impact Report
Open Space Costs and Funding Availability
Oceanographic Problems, Shoreline Erosion, Geology, and Geologic Hazards Report
18 Conservation Sensitivity Maps
Citizens' Proposed Revision to the Del Mar General Plan
Economic Impact Analysis
CONTENTS ADDENDUM

THE COMMUNITY PLAN

REFER TO ORDINANCE #395 – EXHIBIT A
ADOPTED – APRIL 1, 1985

REFER TO ORDINANCE #413 – EXHIBIT B
ADOPTED – JULY 22, 1985

REFER TO RESOLUTION 2002-07 – EXHIBIT C
ADOPTED – JANUARY 22, 2002
ORDINANCE NO. 395

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF DEL MAR, CALIFORNIA, REVISING THE DEL MAR COMMUNITY PLAN BY ADOPTING A RECREATION ELEMENT.

WHEREAS, Section 65303(a) of the California Government Code allows a local government to adopt a Recreation Element "showing a comprehensive system of areas and public sites for recreation..."; and

WHEREAS, Section 66477 of the California Government Code requires that a Recreation Element be adopted before the dedication of land or expenditure of in-lieu park fees as a condition of subdivision; and

WHEREAS, the Draft Recreation Element was prepared by professional planning staff and consulting planners, incorporating therein policies of the Del Mar Community Plan and Draft Capital Improvement Program; and

WHEREAS, the Draft Recreation Element revision was duly public noticed as required by law, and a public hearing thereon conducted by the City Planning Commission commencing on July 31, 1984, and by the City Council commencing on September 17, 1984; and

WHEREAS, preparation of the Recreation Element is required as part of the City's Local Coastal Program; and

WHEREAS, adoption of the Recreation Element is a statutory exemption from the requirements of the California Environmental Quality Act, under Section 15265 of the CEQA Guidelines;

NOW, THEREFORE, BE IT ORDAINED that the City Council of the City of Del Mar, California, does hereby adopt the Recreation Element as an amendment to the Del Mar Community Plan, said Element as set forth in Exhibit "A" attached hereto.

INTRODUCED, THIS 18th day of March, 1985;

PASSED AND ADOPTED by the City Council of the City of Del Mar this 1st day of April, 1985, by the following vote:

AYES: Councilmembers Carsten, Delaney, Barnett, Hopkins; Mayor Tetrault
NOES: None
ABSENT: None
ABSTAIN: None

JAMES TETRAULT, Mayor

ATTEST:

PAME LEECHER, City Clerk
ORDINANCE 413

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF DEL MAR, CALIFORNIA, ADOPTING THE REVISED COMMUNITY DEVELOPMENT (LAND USE) ELEMENT OF THE DEL MAR COMMUNITY PLAN.

WHEREAS, the Community Development Element of the Del Mar Community Plan was in need of updating and revision pursuant to requirements for adoption of the City's Local Coastal Program; and

WHEREAS, said revisions have been publicly noticed and considered by the City Planning Commission and City Council following public hearings as required by law; and

WHEREAS, said revisions are statutorily exempt from the California Environmental Quality Act pursuant to Section 15265 of the CEQA Guidelines.

NOW, THEREFORE, BE IT ORDAINED, that the City Council of the City of Del Mar, California, does hereby adopt the Revised Community Development element of the Del Mar Community Plan as set forth in Exhibit "A", attached.

INTRODUCED this 1st day of July, 1985;

ADOPTED this 22nd day of July, 1985, by the following vote:

AYES: Councilmembers Barnett, Delaney, Tetrault, Hopkins;
Mayor Carsten.

NOES: None

ABSENT: None

ABSTAIN: None

ARLENE CARSTEN

ARLENE CARSTEN, Mayor

ATTEST:

DIANE LENNETT, City Clerk

I hereby certify that this is a true and correct copy of Ordinance No. 413, which has been published pursuant to law.

Deputy City Clerk of the City of Del Mar
RESOLUTION NO. 2002-07

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF DEL MAR, CALIFORNIA, AMENDING THE GENERAL PLAN (GPA-01-01), SPECIFICALLY ADDING POLICIES TO THE COMMUNITY DEVELOPMENT, ENVIRONMENTAL MANAGEMENT, AND TRANSPORTATION ELEMENTS OF THE COMMUNITY PLAN RELATING TO STORM WATER MANAGEMENT AND DISCHARGE CONTROL

WHEREAS, the City of Del Mar is required to comply with the City Storm Water Management and Discharge Control regulations and requirements of the San Diego Regional Water Quality Control Board Order No. 2001-01 adopted on February 21, 2001; and

WHEREAS, the City of Del Mar is required to amend the goals and policies of the Del Mar Community (General) Plan to ensure that the Plan shall include water quality and watershed protection principles and policies to direct land use decisions and require implementation of consistent water quality protection measures for development projects that include more natural management approaches to be used during the land use planning and zoning processes; and

WHEREAS, on December 11, 2001, the Planning Commission of the City of Del Mar held a public hearing on the application of GPA-01-01, at which time all persons desiring to be heard were heard, and the Planning Commission recommended that the City Council approve the amendments to the General (Community) Plan; and

WHEREAS, the General Plan Amendment application GPA-01-01 has been determined to be exempt from the provisions of the California Environmental Quality Act pursuant to Sections 15307 and 15308; and

WHEREAS, the City Council finds:

1. The amendments to the Community Development, Environmental Management, and Transportation Elements of the Del Mar Community Plan will be in the interest of furtherance of the public health, safety, comfort, convenience and general welfare, and will not adversely affect the established character of the City of Del Mar or the surrounding neighborhood, nor be injurious to other properties in the vicinity in which the amendments may have impact.

2. By addressing the long term protection of water quality, the amendments to the Community Development, Environmental Management, and Transportation Elements of the Del Mar Community Plan conform to the existing general purpose, planned uses, and intent of the adopted Community Plan, and all ordinances, regulations, and plans in effect to implement said Community Plan.
Resolution 2002-07
Page 2

3. The amendments to the Community Development, Environmental Management, and Transportation Elements of the Del Mar Community Plan are consistent with, and will compliment current goals and policies and strengthen their intent by adding clarity, slightly expanding the scope of existing drainage policies, and emphasizing more regional coordination, in the more general policy wording that currently exists in the identified elements of the Del Mar Community Plan.

BE IT FURTHER RESOLVED by the City Council of the City of Del Mar, as follows:

That the Community Development, Environmental Management, and Transportation Elements of the Del Mar Community Plan are hereby amended as set forth as follows:

See Exhibit “A”

PASSED AND ADOPTED this 22nd day of January, 2002 by the following vote, to wit:

AYES: Councilmembers Abarbanel, Crawford, Druker; Mayor Whitehead

NOES: None

ABSENT: Councilmember Earnest

ABSTAIN: None

Mark Whitehead, Mayor of the City of Del Mar, California

ATTEST:

CONNIE SMITH, Deputy City Clerk
ATTACHMENT "A"

ENVIRONMENTAL MANAGEMENT ELEMENT:

GOAL 1: OBJECTIVE E. PROTECT SPECIFIC OPEN SPACE AREAS AS SHOWN ON THE DEL MAR ENVIRONMENTAL MANAGEMENT PLAN.

POLICY:

7. Open space areas should be managed with particular attention given to situations requiring erosion control and pollution prevention measures.

GOAL 1: OBJECTIVE G. COOPERATE WITH OTHER JURISDICTIONS TO COORDINATE OPEN SPACE ACQUISITION, AND PRESERVATION, AND CONSERVATION.

POLICY:

3. Comprehensive watershed management plans should be developed and implemented for drainage basins in Del Mar. In order to do this, close coordination should take place among the County, the cities, and the various special districts whose decisions and activities affect the County's and Cities' watersheds and other natural resources.

4. Implement urban runoff pollution control measures and programs to attempt to reduce and control the discharge of pollutants into Del Mar's storm drains and local creeks to the maximum extent practicable.

5. Reduce the quantity of runoff and discharge of pollutants to the maximum extent practicable by integrating surface runoff controls into new development and redevelopment land use decisions.

6. Support and contribute to the acquisition of areas of open space that have water quality significance by City and County Parks, State Parks, and other agencies and non-profit organizations for permanent preservation.

7. Work with other local government agencies on land use issues Countywide in order to maintain a watershed-based approach to land use, flood control, and nonpoint source pollution prevention.

8. Hazard and resource areas with the following characteristics shall be considered questionable and in some areas possibly unsuited for urban development and should only be allowed to develop if development can be done in accordance with the City of Del Mar standards and NPDES requirements: flood prone areas; wetlands; riparian corridors and areas generally with slopes of 25% grade or greater.

9. Land uses which pose a major threat to water quality, including commercial and industrial uses, such as automobile dismantlers, transportation and vehicle storage facilities, waste transfer disposal facilities, light industries, and other uses that have a significant potential for pollution, shall not be located within the vicinity of streams, reservoirs, or percolation facilities or where pollutants could
easily come in contact with flood waters, high groundwater, flowing streams, or reservoirs. Such uses shall be required to reduce any threat of pollution to an insignificant level as a condition of approval.

10. Particulate matter pollution shall be minimized through control over new and redevelopment (including erosion and sediment controls on grading, quarrying, vegetation removal, construction and demolition), industrial processes, parking lots, and other activities which pose such a threat to water quality.

GOAL 1: OBJECTIVE P. ENSURE PUBLIC SAFETY WITHIN THE SAN DIEGUITO RIVER FLOOD PLAIN.

POLICY:

5. Water quality protection measures set forth throughout this Community (General) Plan are the result of United States Environmental Protection Agency legislation under the Clean Water Act. The intent of these measures is to protect the health and safety of humans, as well as to protect the beneficial uses of receiving waters.

TRANSPORTATION ELEMENT

GOAL 2. OBJECTIVE F. WORK TO REDUCE TRANSPORTATION RELATED SOURCES OF WATER POLLUTION, PARTICULARLY IN STORM WATER RUNOFF.

POLICY:

1. Seek to promote the reduction of vehicle-miles-traveled, thereby reducing congestion and reducing air and water pollution.

2. Recognize and publicize the relationship between air pollution and water pollution in the deposition onto streets and other surfaces of airborne contaminants, including metals and fine particulate matter (PM10).

COMMUNITY DEVELOPMENT ELEMENT

GOAL 3. OBJECTIVE F. Apply the following watershed protection policies to all new development and redevelopment proposals during the planning, project review, and permitting processes.

1. Avoid development of areas particularly susceptible to erosion and sediment loss (e.g., steep slopes) and/or establish development guidance that identifies these areas and protects them from erosion and sediment loss. It is general policy to limit grading permits or not allow grading in those areas susceptible to erosion from October through April.
2. In order to prevent undue erosion of creek banks, Del Mar should seek to retain creek channels in their natural state. Regulate development near watercourses to reduce erosion and pollution and to provide open natural areas.
3. Preserve or restore areas that provide water quality benefits and/or are necessary to maintain riparian and aquatic biota.
4. Promote site development that limits impact on and protects the natural integrity of topography, drainage systems, and water bodies.
5. Promote integration of storm water quality protection into construction and post-construction activities at all development sites. Evaluate the ability of a land parcel to detain excess storm water runoff and require incorporation of appropriate controls, for example, through use of detention facilities. As part of site approval or as a condition of tentative maps, require permanent storm water pollution control measures or systems and an ongoing maintenance program, as necessary.
Note to Readers

The history and background of this Community Plan are not complete without further commentary.

Following the adoption of the Community Plan, as outlined in the preceding letter of transmittal, the City Council was presented with a Referendum Petition signed by many citizens of Del Mar calling for the City Council to either repeal the Plan's enactment or submit the Plan to popular election.

The City Council, finding that the Referendum Petition was sufficient, on July 21, 1975, repealed the original four Resolutions adopting the Plan in order that the more controversial aspects of the Plan could be identified, segregated and submitted to the voters based on the merits of each individual issue.

A "Committee of Four" individuals was established representing the various points of view of the community and charged with the responsibility for identifying and selecting those issues of the Plan that ought to be submitted individually to the voters.

In November 1975, a unique mailed ballot plebiscite was sent to each registered voter of the City along with descriptive information and maps on the eleven issues identified by the Committee of Four. The mailed ballot poll resulted in a return of 1,608 counted ballots, representing nearly two-thirds the number of registered voters at the time. Based on these results, the Planning Commission and City Council revised the Community Plan document to conform, and resubmitted the revised Plan in its entirety as a City measure at the regular Municipal Election held on March 2, 1976.

Finally, at the March 2, 1976, election by a margin of 1,099 to 688, the Del Mar Community Plan, as presented herein, was enacted by popular vote of the City residents.

The enacting documents, Resolution No. 76-1 of the Del Mar City Council and Ordinance No. 260 of the People of the City of Del Mar are copied herein for reference.

Those who are interested in a more complete and detailed description of the many political, legal and technical planning issues and controversies that occurred between May 1975 and March 1976 should refer to the files of the Del Mar City Clerk.
RESOLUTION NO. 76-1

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF DEL MAR, CALIFORNIA
ADOPTING DESCRIPTIVE AND INFORMATION PORTIONS OF THE DEL MAR
COMMUNITY PLAN AS AMENDED, CONTINGENT ON VOTER APPROVAL OF THE PLAN
ELEMENTS ON THE MARCH 2, 1976 GENERAL MUNICIPAL ELECTION BALLOT.

WHEREAS, since July 1973, the City of Del Mar has been involved in a
process or revision of the General Plan in response to changes in State law and
in response to community desires; and

WHEREAS, a mail ballot poll was held on November 29, 1975 to determine
voter preference on eleven specific initial issues of the proposed Del Mar
Community Plan; and

WHEREAS, the Planning Commission has held hearings and two members
have participated in the Committee of Four; and

WHEREAS, the City Council has determined to place before the voters
the proposed Del Mar Community Plan as amended on the March 2, 1976 General
Municipal Election ballot as a City measure; and

WHEREAS, additional information and reference material in the form of
an introduction, acknowledgements, history, descriptive statistical and other
current information, and appendices will be necessary in the complete Del Mar
Community Plan document;

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of
Del Mar hereby adopts the following portion of the Del Mar Community Plan,
attached hereto as Exhibit A and by this reference made a part hereof, contingent
on voter approval at the March 2, 1976 General Municipal Election of the Goals,
Policies and Objectives of the Del Mar Community Plan:

1. INTRODUCTION: Pages 1 through 4 inclusive.
2. DEL MAR IN THE PAST: Pages 5 through 9 inclusive.
3. DEL MAR IN THE PRESENT: Pages 10 through 18 inclusive.
4. PREFACE: Page 21, and
5. INTRODUCTION AND BACKGROUND: Pages 22 through 30 inclusive;
   Pages 43 through 47 inclusive; Pages 53 through 57 inclusive.

PASSED AND ADOPTED by the City Council of the City of Del Mar,
California this 5th day of January 1976 by the following vote:

AYES: Councilmembers Shepard, Pearson, Weare, Hoover; Mayor Rypinski

NOES: None

ABSENT: None

ABSTAIN: None

RICHARD E. RYPINSKI, MAYOR

ATTTEST:

YERAI BIANCO, CITY CLERK

ORDINANCE #260

AN ORDINANCE OF THE PEOPLE OF THE CITY OF DEL MAR,
CALIFORNIA ADOPTING THE DEL MAR COMMUNITY PLAN AS
AMENDED.

The People of the City of Del Mar do hereby Ordain as follows:

SECTION 1. The Del Mar Community Plan as attached hereto as
Exhibit A and by this reference made a part hereof is hereby enacted as the
General Plan for the City of Del Mar in conformance with Government Code
65900.

SECTION 2. The Del Mar Community Plan may be amended hereafter
by the Planning Commission and the City Council of the City of Del Mar
according to the laws of the State of California applicable to General Plan
amendments in general law cities except that any such amendment may be adopted
only with the concurrence of four-fifths of the total membership of the City
Council.

Upon approval by a majority of votes cast at the regular General
Municipal Election of March 2, 1976, this ordinance shall become effective
ten (10) days after the date the results of said election are declared by the
City Council.

CITY CLERK'S CERTIFICATION

This is to certify that, at a regular General Municipal Election
held in the City of Del Mar on March 2, 1976, a majority of votes cast at
such election favored the adoption of the above ordinance, which results were
declared by the Del Mar City Council via Resolution #76-13 adopted March 9,
1976, and that this Ordinance is therefore a valid and binding ordinance of
the City of Del Mar and becomes effective March 19, 1976.

In witness whereof, I have hereunto set my hand and seal this
15th day of March 1976.

TERRI BLANCO, CITY CLERK

TERRI BLANCO, CITY CLERK

RICHARD E. RYPINSKI, MAYOR
The Del Mar Community Plan (synonymous with "General Plan") is an expression in words and maps of how the community will develop over the next 10 to 20 years. To be effective, the Community Plan must reflect broadly-based attitudes of Del Mar residents consistent with sound environmental, economic, social, and legal constraints. It is a statement of city policy as to the future of the community and is to be used as a point of reference for all official and administrative decisions. It is the document which insures that all public efforts will be consistent and coordinated for a better community in the future. Furthermore, it is intended that this Community Plan be the document which sets forth the guidelines under which all development takes place. All ordinances established to guide development must, in the future, conform to and be consistent with the Community Plan.

Any Community Plan must be: 1) Long Range - looking as far ahead as reasonably accurate forecasts permit, and 2) Comprehensive - including all major physical, social, and economic elements both public and private.

The area boundaries of this Plan at times extend beyond the Del Mar City Limits due to certain interrelationships that supersede political boundaries.

Any plan will need to be modified as conditions alter over time and thorough reviews should be undertaken every three years to test the validity of its contents. It should be remembered, however, that a Community Plan represents certain decisions of vital importance to the welfare of the people and their city. The consequences of these decisions in part determine the number and type of people a community may accommodate, the standards by which the city will be developed, decisions on the appropriate amount and relationships of different land uses, and the lines of communication that link these areas. Proposals to change the Plan should be most carefully considered due to inherent physical, social, and economic interrelationships.
Planning Process

Background

In 1968, the City of Del Mar adopted its first Community Plan. This plan proposed that continued revision was mandatory for the plan to be useful.

In September of 1973 the Del Mar Planning Commission and City Council authorized the preparation of a Community Plan revision. The major impetus for revising the 1968 Plan was the realization by citizens and officials that many of the policies contained in the original plan were either not being adhered to or were not reflecting current attitudes and conditions in Del Mar.

The 1968 General Plan expressed the citizens' hope to retain and protect the residential character. In addition, it called for an increase in multiple family housing units, but not to the point of predominance. At that time the city had twice as many single family homes as multiple housing units. Between 1968 and 1974, multiples increased at seven times the rate of single family dwellings and as of 1974 exceeded the number of single family residences and the limit called for in the 1968 Plan. Many of the multiple units were built at higher densities than proposed in the Plan, and in the face of housing pressures the City failed to react rapidly enough with zoning changes to reflect General Plan goals.

In addition to the concerns about residential land use, a number of the policies in the 1968 Plan dealing with circulation, commercial development, and perhaps most importantly, open space, were being challenged by both residents and decision makers.

A final issue which indicated the need for a new overall Plan was the adoption, by the City of Del Mar, in July, 1973, of the Conservation, Seismic Safety, Scenic Highways, and Open Space elements of the General Plan as required by state law. The adoption of these elements led to the zoning of some 40 percent of Del Mar's land area to the Conservation Study classification. The Conservation Study Zone ordinance required the preparation and adoption of a land use plan for these areas prior to the consideration of any development proposals.

Citizen Participation

A request was made by the Del Mar Planning Department and approved by both the Planning Commission and the City Council that the process of revising the Plan should include intensive citizen participation. In late 1973, at the public solicitation of the Planning Department, 140 resident-citizens volunteered to contribute to a new Community Plan. The citizens were asked to join together in Task Forces, with the assistance of the Planning Department, and to focus on one of the following four issues: Open Space, Residential Development, Commercial Development, or Circulation. These Task Forces were asked to identify critical goals and objectives, develop and review various alternative policies and finally construct a set of meaningful goals and objectives forming the framework for a new Community Plan. In order to avoid disruptions to the citizens' efforts, avoid potential delays in the processing of major development proposals, and eliminate basic changes in the character of the city that may be in conflict with the future community plan, the City Council established a temporary suspension on all development except individual single family residences and duplexes.

The Task Forces initially drew up a set of goals and objectives which were collated by a Steering Committee and submitted to the City Council and Planning Commission for review in principle. No official vote was taken on the citizens' recommendations.
and the response primarily focused on critical goals and objectives that individual Council or Commission members felt: 1) May have been omitted; 2) Were not appropriate; or 3) Were in need of modification. This action furnished the citizens with practical timely guidance as they went on to expand their report in more detail.

In the second phase of their work, the Citizens' Task Forces proceeded from their initial goals and objectives to draw up a list of specific recommendations with explanatory text, and prepared proposed land use maps.

On the basis of these reports, a Task Force Steering Committee and an Editorial Committee of Task Force members prepared a final Citizens' Report which was ratified by Task Force members.

Citizen Recommendations

Unquestionably, the strongest theme running through the Citizens' Report was the determination to maintain Del Mar as a village-like community of uncrowded, predominantly single-family residences. A closely related principle concern was the permanent protection of the outstanding natural features of Del Mar. Specifically, the citizens were concerned with preservation of Del Mar's 2 1/2 miles of sand beach, its still largely undeveloped scenic sandstone bluffs, the open vistas and private gardens, the groves of native and exotic trees, and the presently degraded but restorable San Dieguito Lagoon. Corollary to the citizens' desire to maintain Del Mar as an uncrowded village was their perception that Del Mar's business community should better serve local needs for goods and services and become more of a pedestrian-oriented compact center. Furthermore, it was felt that automobile traffic should not pose a hazard to life, should not intrude unnecessarily on the tranquility of community life, nor should it interfere with walkers and bicycle riders. Finally, it was felt by the citizens that a well defined community identity should be fostered by providing a centrally-focused downtown area having civic activities as well as commercial services; a residential area of decreasing density from the town center towards the outskirts; and a surrounding belt of natural open space to buffer Del Mar permanently from the sprawling adjacent residential areas. In addition, recommendations were made to establish a neighborhood parks program providing local recreational needs and a scenic trail system circumscribing the city.

Without a doubt there was a perception by a large majority of the citizens that the type of small town community which until a few years ago was taken for granted was clearly threatened by the allowances provided by the previous plans and zoning existing at the time of the beginning of their analysis. The Citizens' Report expressed the belief that this urbanization trend could be halted by suitable and proper public control. Lacking a revised General Plan the citizens were not hopeful for the preservation of village qualities.
Planning Department Involvement

Upon completion of the citizens' efforts a preliminary Community Plan Document was drafted by the Del Mar Planning Department.

In 1974, California state law required that a Community Plan address itself to the following nine areas:

1) Land Use
2) Open Space
3) Circulation
4) Housing
5) Seismic Safety
6) Scenic Highways
7) Safety
8) Noise
9) Conservation

The Citizens' Report directly considered four of the above areas: land use, housing, open space, and circulation. In order to integrate goals, objectives, and policies into a comprehensive document, all of the state mandated elements were developed and integrated under three major categories as follows:

1) Environmental Management
   a. Conservation
   b. Seismic Safety
   c. Open Space
   d. Safety
2) Transportation
   a. Circulation
   b. Scenic Highways
   c. Noise
3) Community Development
   a. Land Use
   b. Housing

1974 California law further required the preparation of an environmental impact analysis for the adoption of amendments to Community Plans. Such an environmental analysis was developed under the direction of the Del Mar Planning Department and this analysis considered both physical and social aspects of proposed policies.

Concurrent with the preparation of the environmental analysis, specific economic and legal evaluation of critical goals and policies was developed.
DEL MAR IN THE PAST
Early History

1800's

A few ranchers moved into the Del Mar area in the mid 1800's. The ranch of William S. Weed housed the post office for this area, and this region was known by the name of "Weed" until 1884.

In 1883, the California Southern Railroad, later part of the Santa Fe system, ran its first passenger train through Del Mar. It originally ran down what is now known as Stratford Court, with the depot located between 9th and 10th Streets.

Colonel Jacob Taylor, owner of the Los Penasquitos Rancho, purchased and had surveyed much of the area now known as Del Mar in the 1880's. Its proximity to the ocean, and the railroad, coupled with its relatively level terrain and ideal climate, served as the major impetus for development activity. Initially 14 homes were constructed in an area now bounded by Camino del Mar, the Pacific Ocean, 9th Street and 11th Street.

The community was named Del Mar (Spanish for "of the sea") at this time. The nucleus of this initial development was the Casa del Mar, a hotel completed in 1886 at the northwest end of 10th Street overlooking the ocean. This hotel included a dance pavilion, a flight of 110 steps down the bluff to the beach, and a bathing pool extending into the ocean surf. After 1887, the initial land boom ended. Fires broke out mysteriously, and the heavy rains of 1889 eroded the pathway to the beach, inundated the railroad tracks, and isolated Del Mar. In January, 1890, three years after it had opened, the Casa del Mar burned to the ground. Attempts were made to reconstruct the facility but the rebuilding got only as far as a four foot concrete foundation.

Pre 1800's

The earliest history of human habitation in Del Mar may go back 48,000 years if scientists are correct in their dating of a skull found on Del Mar's bluffs in 1929. In 1974, a method of fossil dating developed by Dr. Jeffrey Bada of Scripps Institution of Oceanography in La Jolla placed the age of this skull, referred to as the "Del Mar Man" at 48,000 years old, making it the oldest known human remains in America by more than 20,000 years.

The earliest record of human group habitation in Del Mar indicates that approximately 4000 years ago the area served as home for a tribe of Indians. It is believed that this tribe (or tribes) was forced to the sea by drought and enticed by the availability of fish and other sea food. The last of these Indians is believed to have died about 600 B.C. They were followed by the La Jolla Indians, who were still here when Father Junipero Serra arrived in the year 1769, and began a movement to civilize, organize, and improve Indian living conditions. The arrival of Father Serra centralized the Indians at Mission San Diego de Alcala in San Diego's Mission Valley, and at Mission San Luis Rey in Oceanside, leaving the Del Mar area as a hunting ground.
Early 1900's

In 1905, the South Coast Land Company bought all of Colonel Taylor's land and then proceeded to move the center of town, from what is now 9th Street and Stratford Court, to 15th Street and Camino del Mar. This was accomplished through the demolition of all of the remains of the original Casa del Mar and the construction of the Stratford Inn (later known as the Del Mar Inn or Hotel). This Elizabethan structure was designed by Architect John C. Austin and was completed in 1910. It included a pier, a bath house, a covered swimming pool and a power house. Construction of the hotel set off a minor land boom in Del Mar, and within a few months property sales of over $500,000 were recorded. It was at this time that the South Coast Land Company built the sewer system (which was in use until 1974), filled in the San Diequito slough to make lots along what is now Coast Boulevard, and developed a golf course where the fairgrounds are now located. Subsequent to the construction of the Stratford Inn, the railroad tracks and depot were moved to their present location near 17th Street and Coast Boulevard.

The South Coast Land Company planned a residential community "of distinctive class...free from the noise, confusion and ugly cheap details of the average beach resort...Building restrictions will be enforced and everything will be done to make Del Mar what nature designed it to be, the most beautiful and pleasing place on the Pacific."

What the Company promised in advertising it delivered in fact and in writing. The first roads on the hill were made by four horses pulling a scraper, not a standard bulldozer. The engineer was told to wind around as much as possible. Lots were intentionally irregular to assure everyone individuality and a view. The Company encouraged only those building designers who built in styles compatible with the Stratford Inn: English cottage style and shingled bungalow. (In the 1920's the Spanish Villa became popular on the hill).
Inn: English cottage style and shingled bungalow. (In the 1920's the Spanish Villa became popular on the hill.)

Other restrictions were listed in the single land contract that went with each sale:

- Building will be for residential purposes only. No apartments, flats, duplexes, hotels, lodging house, stores are allowed.
- There must be a setback, including porches, of at least 25 feet from the lot line.
- No outbuildings to be built first, and no temporary structures.
- "Nor shall intoxicating liquors ever be sold, nor shall said premises be rented, leased or conveyed to any other person than of the white or Caucasian race."

All such restrictions terminated legally January, 1935.

The first road from Del Mar to La Jolla was conceived, developed and paid for by the South Coast Land Company and E. W. Scripps (who owned considerable property on the Torrey Pines Mesa). This road provided Del Mar's only vehicular connection to San Diego until Highway 101 through Rose Canyon opened in 1931.

As the San Diego region and the accompanying network of highways grew during the 1940's and 50's as people gradually sought homes in small beach communities and other outlying areas where they could find a pleasant residential environment, and still commute to jobs in San Diego. The Del Mar area was affected by this trend and grew from 430 persons in 1938 to approximately 2800 residents as of 1958.

The Del Mar Fairgrounds, located near the northern city limits, was begun in 1935 with a WPA grant of $500,000 to the 22nd Agricultural District.
Recent History

1950's

This decade served as an important one in the history of Del Mar. Two major causes were brought to the forefront of community attention and were thoroughly discussed, evaluated, and resolved in an often emotional setting. The first of these issues dealt with the future of Highway 101 which served as the major vehicular link between San Diego and Los Angeles, and had experienced increased usage. It was obvious that some changes were needed. Del Mar residents strongly opposed the State Division of Highways plan for a coastal freeway to be built along nearly two miles of Del Mar ocean bluffs, supported by a seawall. Subsequent to numerous hearings and discussion of alternatives it was decided that an inland route bypassing the community to the east would provide the best solution, resulting in plans for the construction of Interstate 5, which opened in 1966.

The second issue revolved around the population of incorporating Del Mar as a separate city. Studies were made in the late 1950's and focused on three primary alternatives: the establishment of a community service district, annexation to the City of San Diego, and finally incorporation. The primary concerns centered on the best way of acquiring such services as police, fire, planning, sewer, streets, engineering, and public works without creating an excessive tax burden. These questions were decided by the voters in 1959, at which time incorporation was approved by a narrow margin. A re-vote was forced by a pro-annexation group in 1961, but incorporation passed by a higher margin.

1960's

During the late 1950's and early 1960's, the previously discussed Stratford Inn experienced difficulty in continuing its operation. It had ceased to be open year-round in the late 1950's, and by 1963 was forced to close. The lack of maintenance combined with vandalism forced the San Diego County Health Department to declare it a public hazard, and in 1969 the structure was demolished.

In 1966 Interstate 5 was completed, thereby allowing major northsouth vehicular traffic to bypass Del Mar. The resulting decrease in traffic along Camino del Mar created some vacancies in the business district and the business community expressed concern as to its future. It was evident by 1970, however, that the vitality of retail activities in Del Mar had not only stabilized, but had improved.

The population of Del Mar in 1960 was 3,124 persons. Since 1960, the City continued its expansion of population resulting in nearly 4,900 residents as of 1974.
Regional Character and Considerations

The San Diego region, supporting a population of over a million-and-a-half people, enjoys an exceptionally attractive climate. Its physical characteristics, coastline, beaches, mountains, inland valleys, and desert are striking. The City of San Diego, the metropolitan core of the region with over four-fifths of the total population, is located approximately 125 miles south of Los Angeles and approximately 20 miles north of the Mexican border.

Del Mar is a small residential community located on the coastal fringe of the San Diego region 20 miles north of the San Diego Civic Center and five miles north of the San Diego campus of the University of California. It is the southern-most of six small but rapidly growing beach communities in the northern portion of the County. To the south and east, it is bordered by the City of San Diego; to the north, by the unincorporated community of Solana Beach. Del Mar is bounded by the beach for about two-and-one-half miles and extends inland one mile at its widest point.

Population growth in the northern portions of the San Diego region has increased substantially in recent years and is expected to continue to increase at a high rate in the future. As an example, the projected population for the northern portion of the City of San Diego indicates an increase of 64,000 persons between 1974 and 1990. This growth, coupled with accelerating increases in northern San Diego County population will create heavy demands on the use of Del Mar's beaches, retail facilities, and roadways.

Although a legally incorporated city, Del Mar is bound by a complex set of physical, economic, and social relationships to the San Diego region. To plan for Del Mar's future, it is necessary to view the City in terms of its setting in the region. The Comprehensive Planning Organization serves as the planning agency for the San Diego region, and the City of Del Mar is a supporting member of this organization. Because of these factors, the 1974 CPO regional goals have been thoroughly reviewed and integrated into this Community Plan wherever feasible.
The People

When planning for the future of Del Mar, it is important to consider existing conditions and trends insofar as population growth, age and racial variety, family size, family income, and employment characteristics of the people in the community.

Population Growth

Between 1930 and 1974, California's population increased greatly, making it one of the fastest growing areas of the United States. Growth was greatest in Southern California, and, as of 1974, two-thirds of the state's people live in the eight Southern California counties. Los Angeles County and San Diego County ranked first and second in population in the State as of 1974.

As San Diego became a large metropolitan center, people gradually sought homes in small beach communities and other outlying areas where they could find a pleasant residential environment and still commute to major employment centers. Del Mar, a small incorporated village in 1938 when the WPA California Guidebook estimated its population at 430, is one of the communities which received this residential influx.

Pressures for continued growth in Del Mar are high. The new freeway junction of Interstate 5 and 805, continued expansion of the University of California five miles to the south, new businesses which have located in Sorrento Valley, and urbanization in the northernmost part of the City of San Diego east of Del Mar, are expected to promote growth both in and near Del Mar.

Within Del Mar itself land is limited, but relatively large scale apartment or condominium developments can still occur on tracts of the flood plain and bluff not yet fully subdivided. Construction of new duplexes and conversion of existing single family homes within neighborhoods that have partial duplex development would allow the number of duplexes to triple, with a significant net loss of single family residences.

Family Size

Median family size (persons per household) is smaller in Del Mar than it is in San Diego County as a whole and, in addition, is reducing in size at a faster rate.

While family size nationally has reduced in recent years, an additional reducing factor in Del Mar was the high percentage of multiple-family development that occurred since 1965 and accommodated smaller family units than the traditional single family home.

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<tr>
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<td>3.50</td>
<td>2.52</td>
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<tr>
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<td>3.11</td>
<td>2.94</td>
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Employment

Nearly 60% of Del Mar's labor force is involved in professional, managerial, teaching and administrative positions. This compares with only 27% of San Diego County's work force being in the same categories.

The largest single employer of Del Mar residents is the University of California at San Diego. Other major employers include industrial research firms near UCSD and within Sorrento Valley south of Del Mar.
Age and Race

Age distribution in the City of Del Mar has changed rather dramatically in two categories in recent years.

There was a tripling of college age (20-24 years) persons between 1960 and 1970. Much of this increase was attributable to the opening and continued expansion of the University of California at San Diego. University records indicated that as of 1974, over 500 students resided in the City of Del Mar.

The number of elderly persons (over 62 years) residing in Del Mar tripled in the 1960 decade. This increase occurred due to the desirability of Del Mar as an attractive and liveable community that provided well for a leisure-oriented lifestyle.

As of 1974, about 93% of Del Mar residents were white, 5% were Latin American, and 2% were Black, Indian or Asian.

Family Income

Median family income within Del Mar is significantly higher than that within San Diego County. Data indicates, however, that the comparative rate of income between Del Mar and the County is nearly identical.

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<td>San Diego</td>
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1975 Del Mar Housing

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<td>Duplex Dwelling Units</td>
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<td>851</td>
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<tr>
<td>Multiple Family Dwelling Units</td>
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<td>1722</td>
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<tr>
<td>Total Dwelling Units</td>
<td>2206</td>
<td>5146</td>
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</table>

![Age Distribution Diagram]

- 800 people
- 600 people
- 400 people
- 100 people

- % elderly
- % student
- % other

Number of people
Physical Characteristics

Del Mar is the southern-most of six small beach communities on the northern coast of the San Diego region. These communities are characterized by scenic stretches of coastal beaches, picturesque sea cliffs, flat-topped coastal areas, steep mesa bluffs, broad level-floored stream valleys, and gently rolling hills. In recent years the physical character of these communities has changed due, in large part, to the increasing residential density along the ocean bluffs and the overall growing together of previously separate coastal communities by means of commercial and residential developments along Highway 101. At the same time, there has been a considerable increase in the development of scattered inland locations within close proximity to the coast.

The City of Del Mar contains approximately 1100 acres of land situated in a unique natural setting. For much of its length steep cliffs rise abruptly from a sandy ocean beach to heights of 75 feet. From the cliffs, the land rises to nearly 400 feet above the sea level. To the north, Del Mar is crossed by the San Dieguito River. The San Dieguito is a major river of the county which has, over the centuries, eroded cliff deposits away to form a broad, flat, marshy flood plain. Crest Canyon extends south from the San Dieguito River and forms much of the eastern boundary of the City. Del Mar's southern boundary is marked by a second deep gorge cut into coastal bluffs by the Torrey Pines Estuary of Los Penasquitos Creek. Torrey Pines State Park, noted for large stands of the rare Torrey Pine, adjoins Del Mar to the south.
The Atchison, Topeka and Santa Fe rail line from San Diego to Los Angeles runs through Del Mar along the coastal cliffs. There are two major north-south vehicular routes serving Del Mar. The oldest is Highway 101 (renamed Camino del Mar within the Del Mar City limits) which provides Del Mar residents with a direct southerly connection to the University of California at San Diego and northerly access along the coast to the City of Oceanside. Interstate 5, an eight lane major north-south freeway, passes one-half mile east of Del Mar and includes three on and off ramps which serve the City.

At the present time Del Mar possesses some clearly defined community boundaries, in the form of open space, that separates the city as a distinct unit from other surrounding communities. Trees and other natural growth provide an attractive environment for the residential areas, and the existing canyons, hills and winding streets afford a wide and ever changing diversity of views and settings. The ocean, beach and cliffs provide orientation for the community.

The predominantly single family character of the community changed between the late 1960's and 1974. The proportion of multiple residential units, which stood at 32% of the total dwelling units in the community in 1968, rose to about 50% by 1974.
Economic Base

Del Mar is predominantly a residential community. As such, its principal source of revenue is the property tax levied against residential properties. Additional revenues are derived from commercial sources and the Del Mar Racetrack and Fairgrounds.

Income of Del Mar residents comes principally from employment outside the community.

The most outstanding characteristic of Del Mar's economy is the seasonal variation in retail trade sales due to the tourist trade. About 40% of the City's volume of taxable retail sales can be attributed to the influence of tourists attracted to the local beaches, the Southern California Exposition, and the Del Mar Racetrack. This same relationship is also demonstrated by the largely tourist oriented businesses in Del Mar.

Commercial Characteristics

Compared to San Diego County, Del Mar has a relatively constant percentage of the region's retail trade at an average of 28% with the same percentage of the region's population. However, the city's retail trade shows definite quarterly variations in trade with the third quarter showing by far the largest volume, well over half the yearly total.

The sharp third quarter rise can be explained to a large degree by the Southern California Exposition, which occurs in late June and the first week of July, and the racing season at the Racetrack, occurring from late July to mid-September or virtually half the third quarter. During this third quarter the fair and racetrack attract about 1.2 million people into the Del Mar area.

Also, the third quarter is the height of the summer season at the local beaches. Therefore, the impact of Del Mar's tourist trade on the local economy can be seen as important.

Del Mar's commercial activity is dominated by the retail and services sector of the economy.

There is indication that Del Mar's businesses may not be serving the resident needs since, in 1970, retail sales per capita in Del Mar was 9.5% lower than that for the county while the city's average income was about 28% higher than the regions. Additionally, a Del Mar Chamber of Commerce survey in 1973 indicated that 51% of the local residents desired additional goods and services within the community. How seriously the citizens view the lack of stores to meet their needs is brought into question by the results of a Friends of Del Mar attitude survey which indicates that only about 12% of Del Mar's residents view this shortage as a major problem.

The total commercial now existing appears adequate to meet Del Mar's needs at the present. Existing space provides for about 30 square feet per capita which is well within the standard 20 to 50 square feet. However, because of the large amount of office space the actual retail space falls below standards with 14 square feet per capita.

At present there is no significant commercial development in competition with Del Mar except for the Solana Beach area. However, there are two large shopping centers proposed on the periphery of Del Mar which will add about 300,000 square feet to the local area. This may have an adverse impact upon the established shopping area along Camino del Mar.

Employers within Del Mar

According to information from the Comprehensive Planning Organization, activities within Del Mar employed 1374 persons in 1972. Most of the employment within the city fell into five major categories: Printing and publishing, wholesale and retail trade, services, construction, and government. In 1972 the printing and publishing industry employed over 300 persons; however, the recent reduction of publishing activities has affected the level of employment in this field. The wholesale and retail trade employs over 200 persons and is the second largest type of employer. The third largest category was services with approximately 200 persons.
Public Facilities

In planning for the future of Del Mar, it is important to understand and consider existing public facilities and services available for Del Mar residents.

Educational Institutions

The Del Mar Union School District, as a legal entity, is responsible for the education of pupils in Kindergarten through grade eight. All of the City of Del Mar and approximately 23 square miles to the east and south of Del Mar, in the City of San Diego, are within the boundaries of the district and the same tax rate to support the schools is levied throughout the district.

Seventh and eighth grade pupils are educated by the San Dieguito Union High School District at Earl Warren Junior High School, with financial support from the Del Mar district under tuition transfer agreement.

As of November 1974, 1119 pupils attended the three schools within the Del Mar district. 320 of those pupils were residents of Del Mar. Attendance at each school is determined by grade level and program rather than geographic location. The three schools were operating near, or above, pupil capacity in 1974.

Del Mar Shores school, located in the City of Del Mar on a five and one-half acre site, houses fifth and sixth graders and a few fourth graders in the district. Optimum capacity of this school is 300 pupils. Del Mar Heights school, located on Boquita Drive east of the City of Del Mar, is on a ten acre site and serves Kindergarten through fourth grade pupils district-wide. This school can house 550 pupils with Kindergarten on single sessions and rooms for special programs. Del Mar Hills school is located on Mango Drive in the Del Mar Hills area. This school is on a nine acre site and serves pupils in grades one through three. The Hills school is the only school in the district where permanent facilities can be added. The capacity of this school could be expanded to serve 500 pupils. Current facilities are being used by 209 pupils.

In 1974, approximately 8% of the population of Del Mar was in the elementary age group. This percentage is down from 11% in 1970 and seems directly attributed to the decreased amount of multi-family development in the city. Factors used by the Del Mar Union School District in estimating numbers of elementary students are: .6 times each single family home, .22 times each condominium unit, and .1 times each apartment unit.

As of 1974, the Carden School, a private coeducational day school located east of Del Mar for grades Kindergarten through eighth, accommodated over 20 students who are Del Mar residents. The European Montessori School near Del Mar served a few Del Mar children, and nearly 90 Del Mar students in grades one through eight attended the Saint James Academy in Solana Beach in 1974.

The San Dieguito Union High School District covers an area from Batiquitos Lagoon in Leucadia to the Soledad Valley south of Del Mar. The District, which extends eastward into the City of San Diego almost to Lake Hodges, operated two junior high and high schools as of 1974. Del Mar students attend Earl Warren Junior High School and the recently completed Torrey Pines High School east of Interstate 5. The enrollment at Earl Warren was over 900 students in 1974, and nearly half of them lived in Del Mar.

Del Mar residents also attend area colleges and universities. The University of California at San Diego estimated that as of 1974, 500 of its students were Del Mar residents.
Religious Institutions

The various religious denominations represented in Del Mar appear to be well served by churches in or near the city as of 1974. Saint Peter's Church (Episcopal) had 108 Del Mar families as members of their congregation. The Calvary Lutheran Church served 32 families and the Unitarian Fellowship of San Dieguito, located near Del Mar, had ten Del Mar member families. The Saint James Parish (Catholic) located in Solana Beach counted at least 200 Del Mar families in its parish.

There were no synagogues located in Del Mar as of 1974. The attendance or membership of Del Mar residents at synagogues in neighboring communities appears to be minimal.

Health Care

As of 1974, health care for Del Mar residents seems adequate in terms of primary facilities. Primary facilities included doctors' offices and clinics, and both Del Mar and the unincorporated area of Solana Beach to the north have an adequate supply of such facilities.

Secondary health care is available to Del Mar residents from Scripps Memorial Hospital (363 beds 4 1/2 miles from Del Mar), Scripps Clinic and Research Foundation (158 beds 4 1/2 miles from Del Mar--to be completed in 1976), Sharp Memorial Community Hospital (435 beds 12 miles from Del Mar), Children's Hospital (90 beds 12 miles from Del Mar) and Vista Hospital (110 beds 12 miles from Del Mar).

Extensive development east of Interstate 5 in the northern portion of the San Diego region may limit the adequacy of secondary health facilities in the future.

Fire Protection

Del Mar maintains its own Fire Department. As of 1974 this department was headquartered on Jimmy Durante Boulevard at the Fairgrounds. The Fire Department is responsible for fire fighting and suppression within the City limits and, in addition, the enforcement of the Fire Code, fire prevention programs, planning for disaster preparedness and response to calls for everyday assistance such as rescues, resuscitation and vehicle accident calls.

The headquarters are presently inadequate both in terms of geographic location within the community and internal space needs. In addition, the location of the headquarters directly adjacent to the San Dieguito floodway and within the 100-year flood plain is a questionable site for this public facility.

Law Enforcement

Law enforcement services for the City of Del Mar are provided under contract with the San Diego County Sheriff.

In 1974, one sheriff's vehicle was located in Del Mar approximately two-thirds of the time, with supplementary services and backup provided by other vehicles dispatched from a substation in Encinitas.

According to County estimates, the amount and rate of major criminal offenses and traffic accidents was below average for San Diego County and no particular problem areas or issues were noted.

City Administration Facilities

As of 1974, City Administration offices were located in two separate leased facilities near 15th Street and Camino del Mar. These facilities contain a total of 2000 square feet and have received a great deal of attention in recent years as interest in moving into more ample facilities has increased.

Library Facilities

The existing Del Mar Library, located in the shopping complex at the corner of Camino del Mar and 15th Street, is a branch of the County Library system. In 1974, 15,000 volumes were stocked in the Del Mar facility, occupying nearly 2000 square feet of space.

Preliminary discussions have been conducted concerning use of an existing structure on the proposed civic center (old St. James School) site as the future library facility. The structure would provide 50% more space and could be acquired through a Joint Powers Agreement and the sale of revenue bonds.
THE PLAN
Goal Summary

The overall thrust of this Plan is to preserve the unique environment, low density character and quality of life within Del Mar. In pursuit of this end the following goals are to be used to guide the future development of the community and serve as the basic framework for the Del Mar Community Plan:

OVERALL GOAL: PRESERVE AND ENHANCE THE SPECIAL CHARACTER OF DEL MAR, THE ELEMENTS OF WHICH ARE A VILLAGE-LIKE COMMUNITY OF SUBSTANTIALLY SINGLE FAMILY RESIDENTIAL CHARACTER, A PICTURESQUE AND RUGGED SITE, AND A BEAUTIFUL BEACH.

1. ESTABLISH WITHOUT DELAY A COMPREHENSIVE PROGRAM TO PRESERVE AND ACQUIRE PERMANENT OPEN SPACE SUFFICIENT TO MEET THE LONG-RANGE NEEDS OF THE COMMUNITY, PRESERVE AND ENHANCE NATURAL RESOURCES, AND PROTECT AREAS AND PEOPLE SUSCEPTIBLE TO SEISMIC AND FLOODING HAZARDS.

2. MINIMIZE THE IMPACT OF THE AUTOMOBILE ON THE CHARACTER OF DEL MAR AND EMPHASIZE A MORE PEDESTRIAN ORIENTED ENVIRONMENT, SAFER SIDEWALKS, LANDSCAPED BUFFER ZONES, AND ALTERNATE MEANS OF TRANSPORTATION.

3. PRESERVE AND ENHANCE DEL MAR'S SPECIAL RESIDENTIAL CHARACTER AND SMALL TOWN ATMOSPHERE WITH ITS HARMONIOUS BLENDING OF BUILDINGS AND LANDSCAPE IN PROXIMITY TO A BEAUTIFUL SHORELINE.

4. FOCUS MAJOR RETAIL AND OFFICE ACTIVITY INTO ONE ECONOMICALLY Viable, PEDESTRIAN ORIENTED AND ATTRACTIVE AREA THAT SERVES THE NEEDS OF BOTH DEL MAR RESIDENTS AND VISITORS AND IS WELL INTEGRATED INTO THE RESIDENTIAL FABRIC OF THE COMMUNITY.

5. PRESERVE THE ECONOMIC INTEGRITY OF THE COMMUNITY.

6. ASSURE CONTINUING PUBLIC PARTICIPATION IN CITY PLANNING BY DEVELOPING PROCEDURES IN WHICH CITIZENS CAN PARTICIPATE IN UPDATING GENERAL PLAN GOALS AND POLICIES AND HELP IN IMPLEMENTING PROGRAMS INCLUDING CONSULTATION AND ADVICE ON ENABLING LEGISLATION.
Organization

The Plan is divided into three principal sections: Environmental Management, Transportation, and Community Development. Information in each of these sections is presented in the following order:

- Introduction - Identifies the intent of the section.
- Background - Specifies existing conditions, trends, potentials, and problems.
- Goals, Objectives, and Policies - Sets forth general recommendations for adoption.
- Specific Recommendations - Sets forth more specific policies for adoption.

In addition to these major sections, precise plans are attached which deal with the Scenic Loop Trail, Bluffs, Slopes and Canyons, Camino del Mar, Local Streets, and San Dieguito Lagoon District.

Mandatory Elements

The following chart indexes the written objectives contained in the Plan to the nine General Plan Elements that are required by State Law.

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Introduction

This section of the Plan identifies, evaluates, and makes recommendations leading to the preservation of natural resources, the protection of areas and people susceptible to seismic and flooding hazards, and the preservation and enhancement of open space within the community.

Background

The Beach

The Del Mar beach parallels the City along its western edge and is the most heavily used natural resource within the community. There is a tendency to believe that this resource has always been here and will remain forever virtually unchanged. Unfortunately, this assumption is not completely correct.

The supply of sediment to the City's beaches has been reduced since the 1930's for several reasons: 1) inland dams which have prevented sediments from traveling downstream; 2) construction of structures which hamper the movement of sand parallel to the coast; 3) weather conditions, as of 1975 in an unusually dry cycle, which have reduced the flow of sediment to the ocean from rivers and streams; and 4) the settlement of sediment flowing down the San Dieguito River into the San Dieguito Lagoon.

According to recent surveys contracted partially by the City, the Del Mar beach has lost a large amount of sand in recent years. It appears that if the existing sand depletion rate continues, Del Mar will have a rocky winter beach by 1980 or 1985, and a year-round rocky beach by perhaps 1995. In addition to minimizing beach use, this depletion process will increase the exposure of sea cliffs and beachfront structures in Del Mar to winter storm waves.

According to reports prepared for the San Diego Regional Coastal Commission, the elevation of the beach dropped three feet between 1964 and 1973, an annual loss of four inches. The Del Mar barrier beach is at a ten foot elevation. During the winter, a seven-foot tide with a six to seven-foot surf behind it (not uncommon) would inundate beachfront homes. In 1972, 1973 and 1974, the City built a six-foot sand berm along the western edge of the property lines of the beachfront homes in order to provide needed protection. The berm was successful in protecting the structures and was generally washed out by the end of the winter due to high tides combined with storm waves.

One other less significant condition affecting the Del Mar beach is the encroachment of private decks and patios of north-end residences onto the public beach. This activity has reduced the amount of beach width available to the public and could pose a future problem as a rocky beach becomes more predominant and the width of the sand beach is reduced and shifted eastward.
San Dieguito Lagoon

The lagoon formed by the culmination of the San Dieguito River is generally bounded on the north by the Del Mar Racetrack, Fairgrounds and parking lot; on the south by some light industrial development and San Dieguito Drive; and on the east by Interstate 5. The western half of the lagoon lies in the City of Del Mar and the eastern portion is in the City of San Diego. About two-thirds of the former extent of the San Dieguito Lagoon was filled during the development of the Del Mar Racetrack and Fairgrounds.

The lagoon was tidal until the early 1940's and, since that date, has been closed off to the ocean by a sand barrier. This barrier was constructed and maintained to prevent lagoon water, the source of which was secondarily treated effluent pumped into the lagoon by the City of Del Mar, from polluting the adjacent beach. In 1974, Del Mar's effluent discharge into the San Dieguito Lagoon was diverted into the San Dieguito Metropolitan Sewerage System. It is clear that this elimination of a water source will result in a gradual drying out of the lagoon unless alternative sources are devised.

The western portion of the lagoon comprises a shallow saline pond. The shallow lagoon and its inland channels are inundated to a depth of a few feet by trapped tidal water. The water grades in salinity from almost seawater in the west to slightly brackish in the east.

The overflow of treated sewage effluent into the impounded waters of the lagoon has long created serious eutrophication and mosquito control problems and has been the cause of odorous conditions. Although these conditions should be alleviated by the diversion of the effluent, eutrophication problems are likely to persist.

Over most of the past 15 years, there has been no surface flow of fresh water other than minor storm runoff in the lower San Dieguito River. Because of the lowered ground water table in the lower valley, saline groundwater is moving inland and well water quality for three miles upstream has become seriously degraded.
San Dieguito Floodplain

Coastal San Diego County is subject to sudden and severe floods. The County's streams generally have steep side slopes near their origin, but for the remainder of their courses to the Pacific Ocean, the stream channels flatten out as they pass through wider canyons and cross broad valleys. These flatter channels have insufficient capacity to carry large volumes of water, with the result that the streams overflow their banks and inundate the valley plains.

Many years of subnormal rainfall have created an apathetic attitude toward the danger of floods. Residential, commercial, and industrial developments are spreading over flood plains that are subject to inundation. This peril is not imagined danger. The largest flood in recent times in San Diego County occurred in 1916. This flood, by far the most destructive on record, caused 23 drownings in San Diego County. The extensive damage attributed to this and other floods in 1927 and 1938 is insignificant in comparison to the damage that would result today were there to be another flood of the magnitude of the one that occurred in 1916.

This danger also exists in Del Mar. The San Dieguito River, because its outlet is so wide and flat, has overflowed its banks several times in the past. The effective drainage basin of the San Dieguito River has been reduced by the construction of three dams (Hodges, Poway, and Sutherland). Although these dams do offer some protection from normal annual runoff, they are not intended nor designed as flood control structures and offer no protection from runoff equal to the great historic floods of the past.

According to reports of the State Department of Water Resources, the San Dieguito River flood plain is subject to a serious 50 and 10-year potential. Therefore, it can be seen that flooding is a future certainty.

Flood-prone areas are defined under two separate categories: floodway and flood-fringe. These two categories together comprise the flood plain. The floodway is the area within which flood waters would flow during a 100-year flood or on the other hand, be subject to more frequent flooding in the event that existing flood control facilities upstream were destroyed. Structures within this area should be prohibited in order to allow a free flow of flood water. The flood-fringe, on the other hand, is that area in which flood waters would spread out, inundate the land, lose their momentum, be stored and then be dissipated. Structures in flood-fringe areas should be protected or controlled to assure that they would be unharmed by flood waters.

Del Mar's San Dieguito River flood-fringe extends over a variety of developed and undeveloped land in four general areas:

Northeast Quadrant - North of the floodway and east of the railroad. This area includes the Del Mar Racetrack and Fairgrounds and accompanying parking areas.

Northwest Quadrant - North of the floodway and west of the railroad. This area is undeveloped, and some of it is now inundated with water.

Southeast Quadrant - South of the floodway and east of the railroad. This area includes the City's public works yard, commercial uses, and undeveloped land.

Southwest Quadrant - South of the floodway and west of the railroad. This area is nearly completely developed with single and multiple family residential development.
Vegetation

Del Mar Falls within the Coastal Scrub Plant community and, other than portions of the San Dieguito Lagoon, has been extensively modified by development. Existing tree masses provide vegetative elements that add to, as well as help to define, the character of the City. Some of the most dominant trees include: 1) the Monterey Cypress, a native plant from Carmel Bay, California that has been used extensively through Del Mar; 2) the Torrey Pine, a species native to the bluffs at Del Mar and, like the Monterey Cypress, used throughout the City as an ornamental plant; and 3) the Eucalyptus, an ornamental tree imported to this country from Australia.
Bluffs

Del Mar is characterized by a number of sandstone bluffs throughout its boundaries. The larger and more prominent bluffs are adjacent to the beach and at the south end of the community. In addition, however, there are numerous small bluffs which are worth consideration for protection as natural features throughout the Del Mar hill area.

These bluffs serve as unique land forms providing visual relief and diversity within Del Mar. Efforts should be made to preserve these features intact wherever possible but, particularly, at the north and south ends of the hill areas of the community.

Steep Slopes

The steep slopes indicated in this Plan are defined as having a slope of 25 percent grade or more. These are the areas central to the problems of erosion. This is particularly true in those areas where the natural vegetation and ground cover are not thick. In the six months between October and March, the total precipitation averages 9.5 inches along the San Diego coast. Perhaps more important are the rainfall intensities expected, on the average, once in 50 years. For the coastal area, the rainfall in a 24-hour period during such a 50-year storm is 4.5 inches. This intense rainfall would create problems of erosion, mudslide and mudflow which are compounded by development.

Aside from these public safety considerations, steep slopes can give a greater impression of openness than the area alone would indicate if left undeveloped. In essence, such land can give a sense of place by physically defining and separating neighborhoods and communities from one another.

Efforts should be made to preserve these features intact wherever possible, but particularly at the north, northeast and south ends of the hill areas of the community.
Seismic Hazards

Ground Breaking Potential - Ground breaking results from a surface rupture of a fault. A fault is a fracture in bedrock which may extend upward to the ground surface and along which there has been displacement of the two sides relative to one another.

Only two faults are known or inferred from areas within Del Mar. Both are relatively short and neither one is known to be active. Their locations do not coincide with any known earthquake epicenters. The last movement on the fault near the railroad overpass at the south end of the City was believed to have taken place more than 50,000 years ago. The age of the other fault has not been investigated.

There are seven other faults (or inferred faults) located within two to three miles of Del Mar. Of these, movements known to have taken place within the last three million years have occurred on only the Carmel Valley and Rose Canyon faults. Movements along the Rose Canyon fault are believed to have taken place in the last 5 million years. For this reason, because it may be part of a very long and active fault zone, and because of the known occurrence of earthquake epicenters along its trace, this fault could constitutes a potential threat to Del Mar. However, the fault need not be considered a serious danger to residential construction until more evidence becomes available concerning its length and activity.

Ground Failure Potential - Ground failure can occur due to lateral spreading, earth lurching, landslides, and differential settlement.

Within Del Mar those areas having the greatest potential of ground failure include: 1) all of the sea cliffs bordering the City of Del Mar; 2) areas of the Del Mar Formation of Torrey Sandstone in which existing slopes exceed 25 percent; 3) all areas having a slope of 40 percent or more where the strata has been substantially tilted in the direction of the slope. (The determination of (3) above will require detailed field mapping); and 4) the terrace scarps made up of colluvium and slope wash in Crest Canyon and on the northeast side of the Del Mar Hills.

Liquefaction Potential - Liquefaction is a common occurrence during earthquakes in areas that have high water tables and silty or sandy soils. During the earthquake, the vibrations can cause a deterioration of the friction between the wet soil particles. In severe cases, a condition similar to quicksand can result in an area which was previously thought to have stable ground.

Within Del Mar, the San Dieguito Study and Lagoon has significant liquefaction potential due to the deposits of alluvium and slope wash in this area believed to be covering a mixture of beach sand, bay sand and salt, and alluvial sediments (largely dry and silt) which may be mixed with occasional salt and dry marsh deposits.
Tsunami Potential - Tsunamis, also known as tidal waves, are seismic in origin, usually caused by an underwater seismic disturbance or, less commonly, large submarine landslides. Although such waves appear to be only one or two feet high in the open ocean, they increase in height significantly as they approach the coast.

Although the probability of a Tsunami occurrence is not great, a large Tsunami striking this area could result in great loss of life and property.

Areas that are especially prone to Tsunami hazards include low flat areas such as the San Dieguito Valley and the low lying beach areas in the northern part of the City. Tsunamis can also do damage to areas that have steep cliffs which are exposed to sea waves by seriously eroding the cliffs, increasing landslide potential, and endangering any structures built near the cliffs.

Archeological Sites

Several archeological sites exist within Del Mar according to the San Diego Museum of Man. Because vandalism may occur on these sites, information about their specific location should remain confidential except where owners of property containing such sites must be involved in their preservation. It can be said, however, that the following general areas contain one or more sites:

1. North bluff area west of Camino del Mar.
2. In the vicinity of Turf Road and Via de la Valle.
4. On the northeast slopes of the Del Mar hills above San Dieguito Drive.
5. Torrey Pines Terrace area.
6. Del Mar Canyon area.
Air Quality

Air pollution is the inclusive term used to describe the smoke, dust, fumes, vapors, gases, ash and other waste products that collect in the air as a result of human or natural activities. Normally, the air pollutants are carried away by wind currents and dispersed into the atmosphere. However, when there is a temperature inversion, a ceiling of warm air forms above the cooler and heavier air near the ground, these pollutants are effectively trapped. They then may undergo a photochemical reaction triggered by the sun's rays, and thereby produce the phenomenon popularly referred to as "smog".

It has been estimated that 2500 tons of pollutants are dumped into the atmosphere from San Diego County daily. About 75 percent of this pollution comes from automobiles, with the remainder generated by industrial and commercial operations, open burning, and various other activities. California and the Federal government have respectively set 10 and .08 parts per million of pollutants per million parts of air for one hour as the standard index of adverse air pollution. These standards are exceeded on many days of the year in San Diego, most often in the summer and fall. Environmental Protection Agency studies have characterized the San Diego Region as having the highest urban air pollution potential in the nation.

The San Diego Air Pollution Control District has monitored air quality rather comprehensively since 1972. It is evident from their data that 1974 air pollution (oxidants) in San Diego exceeded State and federal standards on approximately nine days.

The micro-meteorology of the Del Mar area is characterized by brisk sea breezes during the day and weak drawing winds at night and early morning. Inversions and stable conditions are common at night and early morning with the sea breeze becoming established at approximately 9 a.m.

The lack of existing or proposed potentially polluting industrial activities within or directly adjacent to the community results in the probability that the greatest internal threat to air quality in Del Mar would appear to be vehicular emissions. In order to accurately determine changes in air quality, efforts would have to be made to establish a monitoring location within the community.
Open Space

Five major open space areas existed within the community as of 1974. They encompass a diversity of topography along nearly all City boundaries, thereby, serving to buffer and identify Del Mar as a unique and distinctly separate community.

1. The San Dieguito Lagoon and Floodway. This area includes lagoons, meadows, grassland and the racetrack with associated parking areas. Federal, State and local laws exist and have application to the use of land in the flood plain. The Comprehensive Planning Organization has declared the area as a natural resource of regional significance in need of both preservation from development and restoration as a natural wetland area.

2. The beaches, bluffs and accompanying canyons along the ocean. This area provides access and exceptional vistas, and possesses unique geological formations. The future of this area is threatened by sand depletion and landslides.

3. The bluffs and canyons at the south end of the community. This area provides a very interesting combination of high bluffs with extensive vistas, deep cuts through the sandstone cliffs and rugged canyons with native vegetation, including Torrey Pines.

4. Crest Canyon. This area falls primarily within the political jurisdiction of the City of San Diego, however, portions of the eastern slopes are within Del Mar. This canyon has been declared to be of regional significance by the Comprehensive Planning Organization.

5. Bluffs and slopes along the north and northeast edges of the Del Mar Hills. This area contains a variety of views and topographic features including bluffs and steep slopes and serves as a northern open space buffer for Del Mar.

A limited supply of open space parcels within existing developed areas still exist. Some of these parcels possess unique natural characteristics or potential as recreational areas. These primary and secondary sites are indicated on large scale maps available with the City of Del Mar.

The City of Del Mar presently provides the public with two open space areas. Seagrove Park is located at the foot of 15th Street overlooking the ocean. This one-acre park was completed in 1974 and includes benches, trees and a large turfed area.

The Del Mar Bluff Preserve is located north of the mouth of the San Dieguito Lagoon adjacent to the ocean. This four-and-one-half-acre promontory possesses views of the coastline and the City of Del Mar to the south, and the Pacific Ocean to the west.
 Goal 1
ESTABLISH WITHOUT DELAY A COMPREHENSIVE PROGRAM TO PRESERVE AND ACQUIRE PERMANENT OPEN SPACE SUFFICIENT TO MEET THE LONG-RANGE NEEDS OF THE COMMUNITY, PRESERVE AND ENHANCE NATURAL RESOURCES, AND PROTECT AREAS AND PEOPLE SUSCEPTIBLE TO SEISMIC AND FLOODING HAZARDS.

Objectives and Policies

A. SECURE SUFFICIENT LAND AS PERMANENT OPEN SPACE TO PRESERVE INTACT THE LOCALLY AND REGIONALLY SIGNIFICANT NATURAL ENVIRONMENTAL CHARACTERISTICS OF DEL MAR: BLUFFS, BEACH, CANYONS, OUTSTANDING GEOLOGICAL FORMATIONS, AND THE SAN DIEGUITO LAGOON.

B. SECURE OPEN SPACE NECESSARY TO IDENTIFY DEL MAR AS A DISTINCT AND SEPARATE COMMUNITY, AND TO PROTECT SCENIC.

C. SECURE SUFFICIENT OPEN SPACE TO MEET RECOGNIZED STANDARDS FOR OUTDOOR RECREATION AND EDUCATION, INCLUDING LAND FOR TRAILS AND SMALL NEIGHBORHOOD PARKS.

1. Consider the Comprehensive Planning Organization’s recreational standard of 15 acres per thousand inhabitants (including in the total the acreage of beach above mean sea level) in defining the needs of Del Mar.

2. Protect open space areas to satisfy recreational needs or to preserve particularly unique natural features in specific neighborhoods.

3. Develop a continuous pedestrian loop trail which extends around the perimeter of the City while connecting and passing through areas of natural and scenic value without unnecessarily imposing on residential privacy.

4. Establish a Parks and Recreation Commission to administer the parks and scenic preserves and to plan for specific development of open space areas.

D. INSURE THAT ALL FUTURE DEVELOPMENT BE SUCH AS TO PRESERVE AN ATMOSPHERE OF OPENNESS AND ACCESS TO PUBLIC OPEN SPACES, INCLUDING THE BLUFFS AND BEACH.

1. Undertake a comprehensive survey and legal analysis of areas of potential public prescriptive rights throughout the City. Where such rights are believed to exist actively pursue the establishment and recognition of such rights through judicial proceeding as appropriate.

E. PROTECT SPECIFIC OPEN SPACE AREAS AS SHOWN ON THE DEL MAR ENVIRONMENTAL MANAGEMENT PLAN.

1. Preserve, as open space, areas such as the 100-year floodway and the beach bluffs west of the railroad tracks that are too hazardous to justify permanent construction.

2. Preserve, as City-owned open space, areas desirable as City parks and preserves.

3. Preserve, as open space, pending possible acquisition by other jurisdictions, areas of regional significance.

4. Preserve and where necessary acquire easements for the protection of access to the beach and other public open space.

5. Protect the scenic quality of the air space above the railroad tracks by allowing only railroad transportation and open space uses, and restrict stretches of right-of-way with adjacent landslide danger to single track usage.

6. Control building, signing and paving on publicly owned open space so such use will not be objectionable to Del Mar residents.

7. Open space areas should be managed with erosion control and pollution prevention measures in the forefront.

F. AGGRESSIVELY DEVELOP BOTH INNOVATIVE AND CONVENTIONAL MEANS FOR IMPLEMENTING THE OPEN SPACE PROGRAM.

1. Insure that the implementation of the Open Space Program be one of the highest priority planning activities within the City government.

2. Establish and schedule revenue-generating techniques sufficient to accomplish a permanent program of open space implementation aimed at achieving the goals explicit in this Plan. This program shall include the creation of an open space fund which will be used exclusively to buy land for public use.

a. Prepare a ballot measure to be submitted to the voters requesting approval of the mechanism for financing open space acquisition and improvements and the sources of revenues to be used for these purposes.

3. Control the impact of private development on areas designated as having open space sensitivities.

4. Require City approval prior to development of areas designated as neighborhood parks, so that if they are not acquired by the City, the neighborhood will have a reasonable period in which to form an assessment district following development application.

5. Establish special controls to protect the natural environment in areas of bluffs, slopes, and canyons having special conservation sensitivity. (See Precise Plan for Bluffs, Slopes and Canyons.)

G. COOPERATE WITH OTHER JURISDICTIONS TO COORDINATE OPEN SPACE ACQUISITION, PRESERVATION AND PROTECTION POLICY.
1. Encourage and support efforts of the City of San Diego to preserve sufficient open space within the Torrey Pines Community Planning Area that is adjacent to Del Mar.

2. Coordinate and request assistance from the Comprehensive Planning Organization, the State of California, the City of San Diego, San Diego County, and other jurisdictions in preserving areas of mutual concern.

3. Obtain community comment through the public hearing process on any proposal to encourage acquisition of land within the City of Del Mar Planning impact area by other jurisdictions.

4. Support open space acquisition as part of the Los Penasquitos and San Dieguito Watershed Management Plans. In order to do this, close coordination should take place with the County, the cities, stakeholder organizations, and the various special districts whose decisions and activities affect open space, water resources, and water quality in these watersheds.

H. CONSERVE THE NATURAL CHARACTER OF LAND, WATER, VEGETATIVE AND WILDLIFE RESOURCES WITHIN THE COMMUNITY.

1. Participate in regional and/or statewide efforts to evaluate and control beach and bluff erosion problems.

2. Prohibit the encroachment of private development on the public beach.

3. Prohibit the use of private vehicles on the public beach.

4. Insure that future development results in a minimum disturbance of existing or natural terrain and vegetation and does not create soil erosion, silting of lower slopes, slide damage, flooding problems and/or severe cutting or scarring.

5. Minimize particulate matter pollution that leads to sedimentation or siltation through implementation of erosion control plans and permits for new and redevelopment projects which pose such a threat to water quality.

6. Minimize land uses which pose a major threat to water quality—including commercial and industrial uses such as automobile dismantlers, transportation and vehicle storage facilities, waste transfer disposal facilities, light industries, and other uses that have a significant potential for pollution of streams, reservoirs, or percolation facilities or where pollutants could easily come in contact with flood waters, high groundwater, flowing streams, or reservoirs.

7. Require commercial and industrial facilities and residential developments which pose a high threat to water quality to reduce any threat of pollution to an insignificant level, as a condition of approval.

8. Reduce the quantity and duration of runoff and discharge of pollutants to the maximum extent practicable by integrating low impact design features, surface runoff source and treatment controls into new development and redevelopment land use decisions through conditions of approval.

9. Implement the City’s jurisdictional urban runoff program to maximize pollution prevention and control measures that reduce and control the discharge of pollutants into Del Mar’s storm drains, local creeks, beaches, and lagoons to the maximum extent practicable.

10. Work with other local government agencies to develop cross-jurisdictional land use development standards and policies in order to maintain a watershed-based approach to land use, erosion, flood control, and nonpoint source pollution.

11. Minimize or prevent development in hazard and resource areas with the following characteristics: flood potential; wetlands; riparian corridors and areas with a greater than 25% slope.

12. Encourage reductions and modifications to air pollution generating activities and sources to reduce the deposition of air-borne pollutants and improve urban and stormwater runoff water quality.

I. RETAIN AND ENHANCE NATURAL BENEFITS WITHIN THE SAN DIEGUITO RIVER FLOODWAY AND LAGOON HABITAT.

1. Establish a comprehensive master plan and management program for the lagoon including biological productivity potential, health controls, future water supply, the preservation and enhancement of wildlife, and opportunities for educational and recreational enjoyment.

2. Land use policies established within the San Dieguito River Floodway and Lagoon Habitat should be consistent with the long-range goal of returning the entire area to the natural lagoon condition.

3. Identify public ownership and public use rights in the lagoon and tidelands and restrict therein uses inconsistent with such public rights.

4. Support and continue education with regard to biological resource values of the lagoon ecosystem.

5. Require the placement of beach quality sand on Del Mar beaches whenever beach quality sand results from the dredging of the San Dieguito lagoon. If placement within Del Mar is not needed or desirable, consideration shall be given to placement elsewhere within the Oceanside littoral cell or where exceptional biological benefits can be demonstrated.
6. Require the proper disposal of less than beach quality sand in a manner that protects against the pollution of beaches, lagoons, or other waterways and minimizes as much as possible any potentially adverse environmental impacts that could result from the disposal.

7. Prohibit the placement of sand in areas that may result in negative long term impacts including, but not limited to, the filling of wetlands, the closing of the rivermouth, or the disturbance of sensitive habitat near shore or in the lagoon unless exceptional biological benefits can be demonstrated.

8. Prohibit any development, dredging, protective devices, and/or enhancement that would exacerbate flooding or erosion.

9. Prohibit placement of fill within the effective flow area as delineated using the FESWNS (Federal Highway Administration, 1992) Model.

10. Maintain existing public uses of the beach.

11. Preserve the natural appearance and open space character of the river mouth region.

12. Protect and enhance the biological resources of the river mouth region.

13. Maintain existing east-west public access to the beach from Camino del Mar. Public access shall be enhanced provided that there are no significant negative impacts upon the natural appearance and/or biological resources of the river mouth region.

14. Maintain existing lateral, north-south access to the beach without negatively impacting the beauty and biological resources of the river mouth region. Public access shall be enhanced provided that there are no significant negative impacts upon the natural appearance and/or biological resources of the river mouth region.

15. Mitigate for impacts that, while beneficial to the biological resources of the San Dieguito Lagoon, adversely impact public access. If lateral access across the river mouth is impacted by Lagoon restoration, access shall be enhanced between the beach and Camino del Mar both north and south of the San Dieguito River, including a pedestrian access connection over San Dieguito River.

16. Preserve and, where necessary, acquire easements for the protection or enhancement of access to the beach and other public open space in the San Dieguito River mouth and Lagoon.

17. Prohibit adverse environmental impacts from all types of uses and/or pollution including, but not limited to, public access, visual blight, noise, light, air, and water pollution.

J. RESTORE ENVIRONMENTALLY DEGRADED AREAS TO THE HIGH QUALITY STANDARDS IMPLIED IN THE OBJECTIVES ABOVE.

K. REQUIRE DEVELOPMENT IN AREAS OF ARCHEOLOGICAL SIGNIFICANCE TO BE REVIEWED BY THE CITY OF DEL MAR TO INSURE THAT SUCH USES DO NOT RESULT IN A PERMANENT DESTRUCTION OF ANY ARCHEOLOGICAL SITES OR CULTURAL INFORMATION.

L. REDUCE ENERGY CONSUMPTION AND ENCOURAGE MATERIAL RECYCLING.

1. Encourage the maximum feasible insulation in buildings.

2. Encourage energy efficient heating, lighting and ventilation systems and discourage completely air-conditioned buildings in favor of buildings designed to maximize natural temperature regulating conditions (e.g., buildings with windows that open for ventilation).

3. Encourage an increased degree of energy self-sufficiency through such means as solar heating, particularly for swimming pools.

4. Establish and publicize a local recycling program for solid waste material.

5. Support statewide use of returnable beverage containers.

M. PROMOTE THE PRUDENT USE OF WATER RESOURCES BY ENCOURAGING NATURAL LANDSCAPING THAT REQUIRE LITTLE WATERING.

1. Encourage conservation measures and water recycling programs that eliminate or discourage wasteful uses and urban water runoff.

2. Maximize a development's pervious landscaping footprint by reducing lawn areas, promoting turf that requires low irrigation, and taking advantage of permeable material areas (i.e. mulch, gravel, porous pavers).

3. Strategically plant and increase use of deciduous shade trees, evergreen trees, and drought tolerant native vegetation, as appropriate.

4. Implement water conservation measures in buildings and landscaping site design.

N. SUPPORT GASOLINE CONSERVATION ACTIVITIES SUCH AS CAR-PoolING AND PUBLIC TRANSPORTATION.

O. MINIMIZE THE LOSS OF LIFE AND DESTRUCTION OF PROPERTY FROM SEISMIC AND GEOLOGICAL OCCURRENCES.

1. Develop a well-coordinated disaster plan, which includes preparation for earthquakes, Tsunamis and storm waves.
2. Supplement and update geologic information available to the City.

P. INSURES PUBLIC SAFETY WITHIN THE SAN DIEGUITO RIVER FLOOD PLAIN.

1. Prohibit structures in the floodway.

2. Locate proposed development so as to eliminate the need for protective construction such as seawalls, retaining walls, or flood control devices.

3. Discourage landfill, land removal, and structures within the flood plain that would limit water-holding capacity or impede water movement so as to adversely affect other property.

4. Development in the flood-fringe shall sustain periodic flooding without creating public burdens by aggravating the flood problem or impeding flood storage capacity.

5. The water quality protection measures set forth throughout this Community (General) Plan are based on the Federal Clean Water Act (CWA), the Porter-Cologne Water Quality control Act (Division 7 of the Water code, commending with Section 13000), applicable state and federal regulations, all applicable provisions of statewide Water Quality Control Plans and Policies adopted by the State Water Resources Control Board (SWRCB), the Water Quality Control Plan for the San Diego Basin adopted by the Regional Board, the California Toxics Rule, and the California Toxics Rule Implementation Plan.
Specific Recommendations

Open space is critically important to preserve and enhance Del Mar's unique beauty and spaciousness. It is clear, however, that only a small proportion of the remaining open land can be acquired by public agencies. The greater majority of the land will remain in private ownership, subject to local restrictions governing land uses and developments.

The following open space element is for the purpose of identifying areas desirable as open space. It confirms the City's intention to pursue the preservation of these areas by all means available to the City, i.e., gifts or donations, cooperation with other jurisdictions, development criteria to preserve the open space sensitivities, and possible purchase.

**CHARACTER/SENSITIVITIES**

- Directly adjacent to south side of San Dieguito Lagoon and east of Camino del Mar. Area = 3 acres.
- Potential for land being held in the public trust (former tidelands).
- Liquefaction hazard.
- Potential park/recreation site.
- Potentially valuable to lagoon ecology.
- Relatively flat.
- Northern entrance point to the City.

**DEVELOPMENT CRITERIA TO PRESERVE OPEN SPACE SENSITIVITIES**

- Preserve public pedestrian trail adjacent to Lagoon.
- Setback structures to maintain an open feeling along Lagoon.
- Buffer zone adjacent to water not less than 50 feet wide.
- Development should be compatible with lagoon environment.

- Adjacent to Coast Boulevard, 15th Street and Seagrove Park. Area = 2.5 acres.
- Unobstructed ocean views across site from 15th Street, Coast Boulevard, Seagrove Park.
- Potential community park to expand Seagrove Park.
- Relatively flat behind bluff line.
- Centrally located to community.
- Potential prescriptive public use rights.

- Uses compatible and relating to beach oriented activities.
- Setbacks from bluff line sufficient to protect structures against storm waves and beach bluff erosion without requiring seawall construction.
- Single story height limit.
- 10% lot coverage.
- Maximum public access.
<table>
<thead>
<tr>
<th>CHARACTER/SENSITIVITIES</th>
<th>DEVELOPMENT CRITERIA TO PRESERVE OPEN SPACE SENSITIVITIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>&quot;Bluff top west of railroad between 6th and 15th Streets. Area = 18.4 acres.&quot;</td>
<td>&quot;Open space.&quot;</td>
</tr>
<tr>
<td>&quot;Panoramic ocean views from 6th to 15th. Access along and to the public beach. Unsafe due to beach bluff erosion. Large portions are relatively flat.&quot;</td>
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<tr>
<td>&quot;Foot of 10th Street, north side. Area = .4 acres.&quot;</td>
<td>&quot;Require city approval prior to development in order to allow neighborhood to form assessment district for acquisition. Preserve existing trees. Preserve views.&quot;</td>
</tr>
<tr>
<td>&quot;Location of original Del Mar Hotel (Casa del Mar) and adjacent to historical area. Picturesque trees. Ocean views in a private setting. Potential neighborhood park site. Adjacent to ocean. Relatively flat.&quot;</td>
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</tr>
<tr>
<td>&quot;West of Camino del Mar and south of Stratford Court. Area = 3.4 acres.&quot;</td>
<td>&quot;No development within canyon. Setback structures from canyon edge. Minimize erosion into canyon from development. Preserve public pedestrian trail along north side of canyon between railroad and Camino del Mar.&quot;</td>
</tr>
<tr>
<td>CHARACTER/SENSITIVITIES</td>
<td>DEVELOPMENT CRITERIA TO PRESERVE OPEN SPACE SENSITIVITIES</td>
</tr>
<tr>
<td>-------------------------</td>
<td>----------------------------------------------------------</td>
</tr>
<tr>
<td>Adjacent to Coast Boulevard, across from railroad station. Area = 2.2 acres.</td>
<td>Uses compatible and relating to beach oriented activities.</td>
</tr>
<tr>
<td>Unobstructed ocean views across site from 15th Street, Coast Boulevard, Seagrove Park.</td>
<td>Setbacks from bluff line sufficient to protect structures against storm waves and beach bluff erosion without requiring seawall construction.</td>
</tr>
<tr>
<td>Potential community park to expand Seagrove Park.</td>
<td>Single story height limit.</td>
</tr>
<tr>
<td>Relatively flat.</td>
<td>10% lot coverage.</td>
</tr>
<tr>
<td>Centrally located to community.</td>
<td>Maximum public access.</td>
</tr>
</tbody>
</table>

| East of Coast Boulevard and north of railroad station. Area = .7 acres. | 10% lot coverage. |
| Historicly used for public beach parking. | Single story height limit. |
| Potential public easement established on site. | |
| Potential floral park opposite railroad station. | |
| Relatively flat. | |

<p>| Panoramic ocean views from site. | Setback structures from park and bluffs. |
| Directly adjacent to Seagrove Park. | Provide for public pedestrian access adjacent to bluffs. |
| Potential for Seagrove Park expansion with children's play area. | |
| Relatively flat. | |
| Centrally located to community. | |</p>
<table>
<thead>
<tr>
<th>CHARACTER/SENSITIVITIES</th>
<th>DEVELOPMENT CRITERIA TO PRESERVE OPEN SPACE SENSITIVITIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>South of Del Mar Canyon and west of Camino del Mar. Area = 2.2 acres.</td>
<td>Single story.</td>
</tr>
<tr>
<td>Panoramic view of ocean from and across the site of regional significance.</td>
<td>Single story.</td>
</tr>
<tr>
<td>Adjacent to ocean.</td>
<td>Cluster to keep tip open.</td>
</tr>
<tr>
<td>Relatively flat near Camino del Mar.</td>
<td>Assure public pedestrian access to ocean and canyon vistas.</td>
</tr>
<tr>
<td>Almost adjacent to Torrey Pines State Park.</td>
<td>View protection from street and hill.</td>
</tr>
<tr>
<td>Preserves geographic identity of Del Mar.</td>
<td></td>
</tr>
<tr>
<td>Torrey Pine(s).</td>
<td></td>
</tr>
<tr>
<td>Access to beach bluffs.</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Steep site on west edge of Crest Canyon. Area = 7 acres.</td>
<td>Maintain views by keeping roof lines below Crest Road.</td>
</tr>
<tr>
<td>Scenic views of canyon and inland mountain from Crest Road across site.</td>
<td>Preserve public pedestrian trail to and along Crest Canyon.</td>
</tr>
<tr>
<td>Provide access to Crest Canyon.</td>
<td>Discourage improvement of Oribia Road for vehicular access.</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Eastern edge of Del Mar. Area = 120 acres.</td>
<td>Preserve north-south public pedestrian trail through canyon.</td>
</tr>
<tr>
<td>Open space of regional significance.</td>
<td>Preserve northern 30 acres as public open space.</td>
</tr>
<tr>
<td>Wide range of native vegetation including Torrey Pines.</td>
<td>Preserve open character of the site when viewed from canyon.</td>
</tr>
<tr>
<td>Wildlife.</td>
<td>Scenic buffer for trail.</td>
</tr>
<tr>
<td>Archaeological site.</td>
<td></td>
</tr>
<tr>
<td>Watershed for San Dieguito Lagoon.</td>
<td></td>
</tr>
<tr>
<td>Eastern buffer zone or green belt for Del Mar.</td>
<td></td>
</tr>
<tr>
<td>Hiking area.</td>
<td></td>
</tr>
<tr>
<td>Outstanding geologic formations of regional significance at north end.</td>
<td></td>
</tr>
<tr>
<td>CHARACTER/SENSITIVITIES</td>
<td>DEVELOPMENT CRITERIA TO PRESERVE OPEN SPACE SENSITIVITIES</td>
</tr>
<tr>
<td>------------------------</td>
<td>----------------------------------------------------------</td>
</tr>
</tbody>
</table>
CHARACTER/SENSITIVITIES

**East - West alley westside of Camino del Mar south of 15th Street.**

- Prevent vehicular access.
- Landscape/beautify.
- Provide seating areas.

**Between railroad right-of-way and Camino del Mar in vicinity of 17th and 18th Streets. Area = 3 acres.**

- Base of Zuni Canyon with native vegetation and shrubs.
- Provides scenic relief for Loop Trail near downtown area.
- Slopes.

- Control setbacks to reduce impact of construction on Loop Trail.
- Preserve topography and vegetation.

**Steep bluffs adjacent to railroad tracks from 4th to 7th Streets. Area = 3 acres.**

- Preserve as railroad right-of-way.
**CHARACTER/SENSITIVITIES**

East of Camino del Mar between 21st and 23rd Streets. Area = 3.7 acres.
- Potential recreation use - playfields.
- Flat.
- Located in flood plain fringe.

Across from White Lodge. Area = .4 acres.
- Large stand of Eucalyptus trees.
- Bluffs on site.
- Park-like neighborhood pedestrian use.

Northwest corner of Camino del Mar and 4th Street. Area = .9 acres.
- Large stand of Eucalyptus trees.
- Scenic value to Camino del Mar.
- Gently sloping.

"Snake Wall" property. Area = 20 acres.
- Steeply sloped on east side.
- Rugged canyons and sandstone bluffs on western side.
- Native vegetation including Torrey Pines and native shrubs.
- Superb views to west, north and east from site.
- Provides prominent vista as seen from north, west and east.
- Important watershed for San Dieguito Lagoon habitat.
- Serves as hiking area.

**DEVELOPMENT CRITERIA TO PRESERVE OPEN SPACE SENSITIVITIES**

- Ensure that future major structures on the site are flood proof.
- Preserve as many Eucalyptus trees as possible.
- Preserve bluffs.
- Require city approval prior to development in order to allow neighborhood to form assessment district for acquisition.
- Preserve as many Eucalyptus as possible.
- Require city approval prior to development in order to allow neighborhood to form assessment district for acquisition.
- Preserve public pedestrian trail within the site.
- Preserve steep slopes and vegetation.
- Preserve open character of site when viewed from west, north and east.
- Restrict development to least sensitive portions of site.
- Protect views from top of site.
open space acquisition
and implementation program

Supplemental to the regulation of private
development of parcels in the Open Space
Element, the City will attempt to
finance the public acquisition and
improvement of a limited number of the
above-listed parcels. These parcels
include:

c  Bluff top west of railroad between
    6th and 15th Streets: 18.4 acres.

b  Adjacent to Coast Blvd and Seagrove
    Park: 2.5 acres.

d  North side of the foot of 10th
    Street: .4 acres.

h  South of Seagrove Park, adjacent
    to Ocean Avenue: 17 acres.

j  Steep site on west edge of Crest
    Canyon: 7 acres.

k  Eastern edge of Del Mar, known as
    Crest Canyon: 120 acres.

In addition, the City will attempt to
finance the acquisition and development
of the "Scenic Loop Trail" as defined by
the Precise Plan for that project.

Finally, the City will attempt to generate
revenue sufficient to bring about improve-
ments to accommodate existing and future
uses by citizens of the Del Mar Bluff
Preserve site, north of the mouth of the
San Dieguito River.
Introduction

This section of the Plan identifies, evaluates, and makes recommendations regarding the location, capacity, and design of various modes of transportation within and around the community. It also considers the creation of pedestrian walkways, bicycle rights-of-way, public access to the beach, preservation of the existing character of residential streets, the elimination of unwanted noise created by transportation, and a goal to minimize air pollution.

Background

Public Transportation

Public transportation in Del Mar, as of 1974, consisted primarily of bus service and Amtrak rail service.

Some 47 acres of Del Mar land, furnishes the right-of-way for the Atchinson, Topeka and Santa Fe Railroad which operates a single track serving Los Angeles and San Diego. The right-of-way runs the full length of Del Mar at a width of 100 to 200 feet.

The Atchison, Topeka and Santa Fe passenger trains are under contract with the Amtrak System, and Del Mar serves as one of four stations between San Diego and Los Angeles, and travel time is two hours to Los Angeles and 30 minutes to San Diego. As of 1974, the Atchison, Topeka and Santa Fe plan to add two additional commuter trains between San Diego and Los Angeles per day in each direction.

The Greyhound Bus Lines provide direct bus service to San Diego 12 times per day with a travel time of 25 minutes. Service to Los Angeles and coastal communities is provided 13 times per day, has frequent stops, and takes four hours to reach downtown Los Angeles.

A commuter bus operated by the University of California at San Diego provides service between Del Mar and other north coast communities and the University of California campus six miles south of Del Mar.
Automobile Circulation

The major auto carrier in the Del Mar area is Interstate 5. This north-south freeway serves a continuous link between San Diego and the Canadian border, and closely parallels Del Mar’s eastern border. Three turnoffs on Interstate 5 serve the City: Carmel Valley Road at the south end of town, Del Mar Heights Road near the center of the community, and Via de la Valle at the north end.

The major north-south traffic carrier within the City is Camino del Mar (old Highway 101). This coastal roadway extends from UC San Diego (six miles south of Del Mar), through Del Mar and north 12 miles to the City of Oceanside.

Average daily traffic on all of the above transportation routes is expected to increase significantly if the existing circulation network continues in its present form.

Interstate 5 - Traffic volumes on Interstate 5 have increased at an accelerated pace since its opening in 1966. The annual increase in vehicle trips per day between 1972 and 1973 was over 14 percent, and this rate is expected to continue, barring major gasoline shortages or successful mass transit systems, and be nearing its eight lane capacity by 1995.

Camino del Mar - This major north-south street is clearly the focus of vehicular circulation within the community. The amount of traffic on Camino del Mar decreased significantly in 1966 following the completion of Interstate 5 (which allowed major north-south traffic to bypass the community), but began a steady climb back toward the previous volumes due to increasing development along the north county coast. An origin-destination study completed by the City of Del Mar in 1973 indicated that over 40 percent of the traffic on Camino del Mar was for through trips.

Del Mar Heights Road - Del Mar Heights Road served as the most heavily used access road between Interstate 5 and Del Mar in 1974, with traffic volume closer to the freeway being far greater than that near Camino del Mar. The proposed neighborhood shopping center on Mango Drive near Interstate 5, along with increasing residential development in close proximity to Del Mar Heights Road, is likely to substantially increase traffic volumes in the future.

Vía de la Valle/Turf Road/Jimmy Durante Boulevard - Via de la Valle serves as a major access corridor between southern Solana Beach, the northern edge of Del Mar and Interstate 5. The two lane design handled over 3000 vehicles per day in 1973 and is expected to carry three times that amount by 1995. This increase would be created by development allowed by San Diego County Land use plans.

Turf Road and Jimmy Durante Boulevard connect identical points in a nearly parallel fashion and provide a northerly entrance and exit between Interstate 5 and the Del Mar community. Visitors to the Del Mar Race Track and Fairgrounds congest these roads severely during the summer months, and create the need for special policing at the five points intersection formed by Jimmy Durante, Turf Road, Via de la Valle and Stevens Road.

**Traffic Volume**

<table>
<thead>
<tr>
<th>Year</th>
<th>Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>1973</td>
<td>City of San Diego Planning Department</td>
</tr>
</tbody>
</table>
Local Streets - Streets other than those listed above fall into either the "collector" or "neighborhood" category. Collector streets include Stratford Court, Coast Boulevard, 15th Street and Crest Road, and generally carry traffic volumes between major and neighborhood streets while principally serving local traffic.

Nearly all of the streets serving internal circulation have an informal "country road" feeling due to the lack of sidewalks, curbs, and gutters, and the growth of private landscaping along the edges of the pavement. This aspect of street design is felt by the community to be a positive aesthetic feature worthy of preservation.

Scenic Roadways

There are six principal roadways within Del Mar which serve as scenic corridors.

1. Camino del Mar. Both north and south bound travelers have an opportunity to view the ocean and the coastline at numerous localities.

2. Turf Road. Persons proceeding south along this road are able to view the San Dieguito River Valley area at close range as well as Crest Canyon and the rugged north bluffs and slopes of the Del Mar hills in the distance.

3. Crest Road. This north-south access road along Del Mar's eastern boundary provides road users with views of Crest Canyon and the inland San Dieguito River Basin.

4. Carmel Valley Road. This road connects Camino del Mar with Interstate 5 and parallels the northern edge of the Los Penasquitos Lagoon.

5. Coast Boulevard. This ocean front road between 15th and 17th Streets provides panoramic vistas of the ocean.

6. Del Mar Heights Road. This road provides travelers entering Del Mar with a northerly view down Crest Canyon to the San Dieguito River Valley and panoramic vistas of the Pacific Ocean.
Bicycle Activity

Major bicycle traffic occurs along Camino del Mar. This includes primarily through traffic along the coastal communities. The use of bicycles within the community accelerated in the early 1970's, and as of 1974 no designated bikeways or trails were available within Del Mar; bicyclists were obliged to use existing street rights-of-way, creating serious conflicts with the automobile.

Pedestrian Circulation

Major pedestrian circulation within Del Mar occurs along existing street rights-of-way. With the exception of those streets in the downtown area that have sidewalks, pedestrian movement is along, or on the edge of, paved streets.

A few "ad hoc" pedestrian trails exist within the hill areas of Del Mar. Many of these trails are located along unimproved city right-of-way. Along the beach bluff south of 11th Street, walkways exist on both sides of the railroad right-of-way. These receive extensive use at all seasons.
Noise

Noise is defined as unwanted sound and is becoming an increasingly severe nuisance and damaging pollutant in the environment.

Noise is a pollutant which mainly affects the mind and senses. The damage noise inflicts can range from loss of concentration to loss of hearing, and the extent of damage depends upon the intensity of the noise and the length of exposure. It has been found that exposure to noise of 90 decibels for eight hours or 115 decibels for a quarter hour will produce hearing damage. Noise causes physiological stress in people beginning at 65 decibels and becomes pronounced at 80 to 85 decibels. About a quarter of the population suffer sleep disturbance if noise levels exceed 45 decibels.

The major source of community noise in Del Mar is caused by train movement and motorized road vehicles, i.e., motorcycles, trucks, and automobiles.

The amount of noise generated by trains as well as by vehicles on Camino del Mar has been the subject of investigation, and noise levels have been established in relation to distance from the source and as a function of time. While noise from the railroad is periodic, the noise from Camino del Mar is relatively constant. The 65 decibel contours were mapped for the sake of clarity in interpretation of noise exposure and because 65 decibels is the maximum level considered compatible with unrestricted residential usage.
Goal 2
MINIMIZE THE IMPACT OF THE AUTOMOBILE ON THE CHARACTER OF DEL MAR AND EMPHASIZE A MORE PEDESTRIAN ORIENTED ENVIRONMENT, SAFER SIDEWALKS, LANDSCAPED BUFFER ZONES, AND ALTERNATE MEANS OF TRANSPORTATION.

Objectives and Policies

A. ENCOURAGE A PEDESTRIAN-ORIENTED, NON-MOTORIZED COMMUNITY BY DEVELOPING A SYSTEM OF BICYCLE RIGHTS-OF-WAY AND PEDESTRIAN PATHS, AND DISCOURAGING HIGH SPEED TRAFFIC ALONG CITY STREETS.

1. Redesign Camino del Mar to improve its appearance as a scenic coastal route and accommodate low-speed vehicular traffic.

2. Improve the safety of Camino del Mar pedestrian crossings, particularly in the north and south ends of the community.

3. Provide a continuous north-south bicycle network through the City.

4. Develop a continuous pedestrian loop trail which extends around the perimeter of the City while connecting and passing through areas of natural and scenic value without unnecessarily imposing on residential privacy.

5. Preserve and improve pedestrian access to and along beaches and sea cliffs by use of all public rights-of-way and prescriptive public easements.

6. Encourage all unimproved public rights-of-way to be used solely for pedestrian movement unless absolutely necessary for vehicular access.

7. Oppose any attempts to widen Carmel Valley Road.

B. FACILITATE THE MOVEMENT OF TRAFFIC IN A SAFE AND UNCONGESTED MANNER CONSISTENT WITH A PEDESTRIAN-ORIENTED COMMUNITY.

1. Encourage the development of an improved intersection design at Via de la Valle, Stevens Street, Turf Road and Jimmy Durante Boulevard.

C. ENCOURAGE ALTERNATE SOLUTIONS TO THE TRANSPORTATION NEEDS OF DEL MAR SUCH AS LOCAL TRANSIT AND DELIVERY SYSTEMS AND REGIONAL RAPID TRANSIT.

1. Consider the feasibility of a local transit system serving residential areas, the downtown commercial area, the beach, the fairgrounds and racetrack, and railroad station.

2. Support the expansion of convenient bus or other transit service between Del Mar and downtown San Diego.

3. Encourage and participate in the initiation of a long-range regional multi-modal transportation system.

D. REDUCE THE LEVEL OF NOISE CREATED BY MAJOR TRANSPORTATION ROUTES IN THE COMMUNITY.

1. Limit the speed of vehicular traffic along City streets, particularly Camino del Mar.

2. Encourage sound reduction construction techniques in new buildings within the 65 decibel boundaries adjacent to Camino del Mar and the railroad right-of-way.

E. MINIMIZE AIR POLLUTION BY ENCOURAGING ALTERNATIVES TO THE USE OF THE AUTOMOBILE.

F. WORK TO REDUCE TRANSPORTATION RELATED SOURCES OF WATER POLLUTION, PARTICULARLY IN STORM WATER RUNOFF.
Specific Recommendations

The Goals, Objectives, and Policies of the Transportation Section of the Del Mar Community Plan reflect the desires of Del Mar and the official commitment of the City to implement those desires. In addition to the general recommendations embodied in the listed policies, more specific recommendations are set forth below in carrying out the intentions embodied in the Goals and Objectives.

Camino Del Mar

The resurgance of traffic on Camino del Mar poses a serious threat to the community as a whole. In keeping with the character of the village, the Plan proposes changing Camino del Mar back to a residential street. This will create both a more pleasing environment and a safer street for Del Mar's citizens. Proposed changes, set forth in a precise plan, are intended to limit the flow of through traffic, provide increased parking, encourage pedestrian traffic from the residential areas of downtown, and accommodate the expanding bicycle traffic. It is also anticipated that the visual and physical character of the street will be improved by adding such amenities as landscaping and benches.

Turf Road

Congestion problems created by activities at the Del Mar Racetrack and Fairgrounds should be resolved through the development of a circulation program in the vicinity of Turf Road that is compatible with the San Dieguito Lagoon environment. This could include widening Turf Road between Via de la Valaque and the entrance to the parking lots. An additional desire would be to allow the possibility of closing that portion of Jimmy Durante Boulevard between the Fairgrounds and its parking lot to through motorized traffic. A final consideration would be to landscape Turf Road and the parking lots. Any efforts of these types should be done with the participation and cooperation of the 22nd Agricultural District.

Other Streets

The specific recommendations which deal with various individual streets and street segments are set forth in a precise plan. The purpose of this precise plan is to provide a more pleasing environment for automobiles, pedestrians, and cyclists.

Streets outside Del Mar

In regard to circulation elements which have a critical impact upon Del Mar but which are located outside the City boundaries, it is recommended that the City help guide the planning of these circulation elements through proper concerted actions and by working in cooperation with the other governmental agencies concerned. Specific recommendations follow.

Del Mar Heights Road - The City of Del Mar should recommend to the City of San Diego and the San Dieguito School District that bicycle rights-of-way be constructed on Del Mar Heights Road from Camino del Mar to the elementary schools and to Torrey Pines High School.

Viva Points Intersection - This intersection of Jimmy Durante Boulevard, Turf Road, Via del Valle, and Stevens Street does not, unfortunately, come under the jurisdiction of Del Mar. During summer months it is one of the City's primary traffic problems. Because of the complexity of the circulation at Viva Points, and because so many governmental bodies and private parties are involved, it is recommended that the Del Mar City Council act to establish an intergovernmental committee to ensure necessary cooperation in developing a solution to this traffic problem.
Local and Rapid Transit

Del Mar is unlikely to evolve into a primarily pedestrian-oriented community until a local transit system has been developed and integrated into a regional transit system. This would end both residents' and visitors' dependence on the automobile and the potential for enjoying the City would be enhanced. The realization of a pedestrian-oriented community will, however, require substantial changes in present living patterns, which are likely to occur only slowly as citizens gradually learn to enjoy those unique environmental assets which constitute Del Mar.

Local Transit System - The City should consider the feasibility of initiating a local transit system. The system could be demand activated and able to operate throughout the City and neighboring areas with no established routes. The system should serve Torrey Pines Terrace and Del Mar Heights and Hills. Del Mar, providing transportation for people wishing to go to the beach, Del Mar shops, the railroad station, the fairgrounds and racetrack. The expanded service could be justified, both from an economic and practical basis, as these surrounding areas have direct impact on Del Mar's traffic problems.

Regional Rapid Transit System - The City should work with the agencies involved, such as the University, whose students run the Coast Cruiser, to encourage the expansion of systems in regional transportation. The City should work closely with the San Diego Comprehensive Planning Organization (CPO) and the San Diego Rapid Transit District (RTD) to encourage the expansion of RTD bus service to Del Mar and the coastal communities to the north. All mass transit systems of these types should be encouraged to use existing rights-of-way in the Del Mar area. The CPO proposed transportation programs should be thoroughly reviewed, and the City should provide input to CPO regarding this far-reaching approach to regional transit. If the radial corridor transit system is adopted, stations serving Del Mar and the adjoining communities should be located at the Del Mar Fairgrounds to the north and in the area between Del Mar Terrace and Sorrento Valley on the south. Provisions should be made in the village center to establish a centralized north and south bound bus stop serving the Coast Cruiser, Greyhound, and the future San Diego RTD buses. Benches, directories, landscaping, and other amenities should be provided at these locations.

Priorities and Implementation

To implement the various circulation recommendations detailed above will require substantial commitment of City funds. Since it is neither desirable nor possible to implement all of the above recommendations at the same time, the following priorities are presented as a guide.

1. Camino del Mar, because of numerous accidents including one fatal accident, should receive top priority, particularly in the northern and southern sections. The City should immediately reduce travel lanes to one in each direction using double-line diagrams with paint, rumble strips, or any other suitable method to show the automobile and bicycle lanes, parking areas and walkways. The cost should be kept low. The benefits should be apparent within a very short time. In addition, consideration should be given to providing a pedestrian-activated crossing light between 25th and 27th Streets.

2. The central section of Camino del Mar should be immediately studied in detail to determine the feasibility of various design alternatives. These alternatives would include the possibility of reducing travel lanes to one in each direction, providing for bicycle rights-of-way and parking, considering emergency vehicle access, and allowing for a widening of existing sidewalks together with beautification such as street trees, landscaping, and low-intensity lighting.

3. The City should soon begin investigating a mini-bus. Besides collecting data from other cities using mini-buses, the City should poll the residents as to potential users.

4. After evaluation of the temporary modification of Camino del Mar, permanent improvements should be made.

5. As funds permit, the City should implement the acquisition of permanent rights-of-way for access from the bluffs to the beach and for bicycle parking at the recommended locations.
Beach Access / Bicycle Routes / Walkways

As an addition to the above recommendations which have dealt with general automobile, pedestrian and bicycling circulation problems, the following recommendations are addressed to a concern that the City maintain its present character as represented by the natural state of the street ends at the beaches and bluffs. In order to increase citizens' enjoyment of the City's assets, recommendations are made for better access to the beaches and bluffs, for hiking trails, bicycle parking areas, and expanded opportunities for strolling throughout the village.

Bicycle Parking Areas - It is recommended that the following areas, among others, should have permanent parking racks with facilities for locking bicycles: Del Mar Plaza, Stratford Square, Canterbury Corners, City Hall, the Lifeguard Station areas, Seagrove Park, and the end of 11th Street. In addition, it is recommended that the City of Del Mar request the State to construct bicycle facilities at Torrey Pines Park.

Street Ends: Beach area from 18th through 29th Streets - The need for additional beach parking has raised the question of using the street ends for this purpose. However, not enough spaces would be created by formally marking out parking areas to make this worthwhile and, in view of the loss of natural open space which formal parking would create, it is recommended that the street ends be left in their present state.

Bluffs to Beach Access - It is recommended that rights-of-way be obtained and that steps and paved paths be developed down the bluffs to the beach near Seagrove Park, 11th Street, Fourth Street, and on both sides of the mouth of the San Dieguito River.

Hiking Trails - In addition to expanded use of the beach for hiking and strolling through improved access to the beach, as proposed above, it is recommended that the City adopt a hiking trail system. The trail of this system should be narrow dirt paths so that the existing terrain remains in as natural a state as possible.

The City should establish a program to clean up and identify those City alleys and other existing rights-of-way which are generally scenic and serve as convenient foot paths for residents. Residents should be encouraged to improve the visual character of these areas by planting and maintaining flowers and shrubs.

Bridle Paths - The City should consider being a part of any regional bridle path system that serves the San Dieguito River Valley.
Transportation Plan

- Improved Intersection Design
- One Travel Lane-Each Direction
- Pedestrian Trail
- Bicycle Right-of-Way
- Scenic Protection Areas
- Improved Pedestrian Access
INTRODUCTION

This section of the Plan identifies and evaluates goals, and makes recommendations that will result in the development of a community which protects and enhances environmental qualities, village life styles, is economically viable, is sensitive to individual rights, and encourages social balance, interaction, and harmony.

BACKGROUND

Land in Del Mar, as in communities all over America, is a resource of great and increasing value. Relentless demands for housing, commercial enterprise, civic improvement, open space, and transportation are putting unprecedented pressures on local governments to better manage land use. A number of contrasting interests enter into this debate. They include: home residents who feel that the character of their neighborhoods is threatened by over-scale housing and commercial development; homeowners for whom the costs of maintaining or upgrading their present properties are becoming prohibitive; developers who find their return on investment threatened by unanticipated new regulations; and the public at large who see rising rents, property prices and taxes, and vacant land vanishing.

This Plan was developed and considered in an atmosphere of widespread concern over the extraordinarily rapid land development now occurring along the Southern California coastline. Revisions were undertaken in response to the 1976 California Coastal Act in an effort to ensure that the Plan would be in conformance with the intent and policies of the Coastal Act. As within other coastal communities, there are both differing views as well as areas of agreement over what constitutes appropriate land use for the community. These differences and agreements, as well as the interests noted above, have all been represented and aired at meetings of the Planning Commission, the City Council, and at public workshops both in regard to specific land development projects and proposed new ordinances regulating land use.

The citizens of Del Mar who were involved in developing the Plan took into account the foregoing interests and areas of difference and agreement, and were aware that environmental resources are fragile, limited, and endangered by man's propensity to despoil them more rapidly than they can be renewed or sustained. It is clear that individual actions, if taken without regard to
such dangers, and without consideration for overall and long-range community interests, may seriously abuse the living qualities of our environment, destroy unique beauty, and promote unreasonable congestion, pollution, and noise, to the detriment of present and future generations.

Central to this Community Plan is the principle that the interests of the community at large should be steadfastly protected within the framework of the essential rights of individual residents, property owners, and those doing business in the community. In implementing the Plan, various kinds of conflicts are likely to arise, such as those between private and public interests, between diverse private interests, and between the needs of those who primarily regard their property as a place for living and working, and those who regard it as a commodity by which to profit. It is intended that such conflicts be resolved on the basis of the comprehensive and long-term concerns referred to in the preceding paragraphs; and under no circumstances should decisions be specifically directed to benefit any individuals of the community without regard to the interests of the other members of the community.

A broad-based concern for proper land use is especially important for Del Mar because of the community’s regional significance as part of the coastal land of California. It should not be forgotten that the village qualities of sea-side communities like Del Mar are appreciated by people of all California and even of nearby states.

Historically, although Del Mar has developed as a community of predominantly single-family homes, the citizens of Del Mar have permitted a considerable proportion of multiple housing units to be built within their village. While desiring to maintain this traditional tolerance for varied housing opportunities, the community should not allow its living qualities to be threatened by a trend toward excessively crowded housing. To check this trend by regulation requires that the city determine a proper housing distribution for the future and establish mechanisms for achieving this.

It is clear that attempts to protect and restore community values by regulating land use are justified on legal and historic grounds. These grounds include, among others, protection of the natural environment, the legal rights of property ownership, historic community uses, common law, prescriptive public rights, and the public health and safety. Thus, residents and property owners in Del Mar should be obliged to adapt to patterns of land use which accord with comprehensive community interests, both short range and long range.

Community interest ought to prevail in matters of housing density, protection of aesthetic and environmental qualities, access to community amenities, and the availability of housing for diverse social and economic groups.

### PERCENTAGE OF DWELLING UNITS TYPES BY JURISDICTION (1977)

<table>
<thead>
<tr>
<th>Type</th>
<th>Single Family</th>
<th>Duplex Double</th>
<th>Multi-Family*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carlsbad</td>
<td>49.2</td>
<td>6.0</td>
<td>44.6</td>
</tr>
<tr>
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<td>56.8</td>
<td>5.1</td>
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<tr>
<td>Coronado</td>
<td>41.2</td>
<td>10.1</td>
<td>48.6</td>
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<td>El Cajon</td>
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<td>Escondido</td>
<td>56.8</td>
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<tr>
<td>Unincorporated</td>
<td>76.2</td>
<td>6.3</td>
<td>17.2</td>
</tr>
</tbody>
</table>

*SOURCE: County IPO Data Base #1, June 8, 1978. Based on 1977 Data.
* Assumes that there are no existing duplex condominiums.

### Housing Mix in Del Mar - Past and Present

![Graph showing housing mix in Del Mar](image-url)
VALLEY DISTRICT

The Valley District is the site of the Del Mar Racetrack and Fairgrounds, as well as the San Dieguito River, and contains the only industrial activities in the City. Nearly all of this planning district is located in the San Dieguito River Flood Plain. The Valley District also includes those lands now located within the City of San Diego, but proposed for eventual annexation to the City of San Diego but proposed for eventual annexation to the City of Del Mar. That area consists primarily of the Floodway and Lagoon restoration lands, in addition to the Fairgrounds property, limited commercial use at the Via de la Valle – I5 Interchange, and a residential subdivision at the southern end of the Valley District.

NORTH BLUFF DISTRICT

This area includes approximately nine acres of land at the southern termination of the Solana Beach coastal bluff north of the San Dieguito Rivermouth. It includes a four acre city-owned natural preserve, two residential estates, and a vacant parcel of land planned for modified low density residential land use. East of the railway, the land is currently characterized by a mix of vacant lots, residences and an office building.

NORTH HILLS DISTRICT

Most of the existing low density residential development of Del Mar lies within this district. Winding streets, steep sites, relatively large lots, and informal, small and moderate-sized single family homes typify this area. In the western portion of this district, just east of Camino del Mar, the land is more even; however, it has been partially developed into medium density residential uses. Toward the east, but still within the planning area, the land breaks away in a steep escarpment facing Crest Canyon and the San Dieguito Valley. Here the naturally eroded sandstone cliffs and canyons support abundant native vegetation in an unusually picturesque landscape which together with Crest Canyon, serves as a buffer from adjacent San Diego City lands. The escarpment also provides park land and outstanding vistas from Crest Canyon and Interstate 5.

SOUTH HILLS DISTRICT

This planning area consists of low density single family development.

SOUTH BLUFF DISTRICT

This district consists principally of a rugged topography of canyons and bluffs and contains a major part of the undeveloped land remaining in Del Mar outside of the San Dieguito flood plain.

That portion of the area west of Camino del Mar and north of the Del Mar Canyon is characterized by gentle slopes falling toward the ocean, medium dense groves of Eucalyptus trees and a high erodability potential, particularly near the western edges of the property. That portion of the Del Mar Canyon and south headland area which slopes to the south and faces the Torrey Pines State Park has been designated by the Comprehensive Planning Organization San Diego Association of Governments as having unique or outstanding vistas and has been protected as an Open Space Preserve through acquisition by the City. The portion of the District located east of Camino del Mar contains two scenic canyons, protected by an Open Space Easement, and lands south of Carmel Valley Road and which are part of the Torrey Pines State Preserve and/or are planned by the State for annexation to the Preserve and State Park.

SOUTH BEACH DISTRICT

This area is bounded by 15th Street on the north, the Village Center District and Camino del Mar on the east, the edge of apartments and condominium development (approximately 600 feet south of 4th Street) on the south and beach bluffs on the west is composed of a mixture of single family, duplex and high density multiple family residential development.

As in the north beach area, a large percentage of rental housing is available in this area, and attempts have been made in recent years to convert existing apartment structures to
condominium ownership and to redevelop lower density structures to higher density and more expensive housing.

That portion of the area south of 4th Street is characterized by high density apartment and condominium development that has nearly completely block ocean views from Stratford Court.

NORTH BEACH DISTRICT

This planning area comprises approximately one mile of beach frontage including the mouth of the San Dieguito River and extends inland to the Atchison, Topeka and Santa Fe Railroad right-of-way and is one of the oldest and highest density residential areas in the City. Present development is mixed with single family residences predominating near the ocean, and mixed single family and multiple units farther east. Land development is marked by a gridiron pattern, rather narrow streets (except Camino del Mar and Coast Boulevard), and small lots. This area of Del Mar is most influenced by its proximity to the beach. At times in the summer, streets in the area are inundated with out of town automobiles seeking places to park near the beach. Camino del Mar, which bisects this area in a north-south direction, creates a major hazard for pedestrian beach access safety.

A comparatively large percentage of transient housing is available within this planning area. During the year much of this transient housing changes from occupancy by students and moderate income families in off-season months to wealthy tourists (often affiliated with the racetrack) or the property owners themselves during the summer.

VILLAGE CENTER DISTRICT (DOWNTOWN)

The Village Center District is the heart of the Del Mar community, containing approximately 185,000 square feet of commercial space. Unlike modern shopping centers in California, it has a human richness derived from families, friends, and neighbors who live nearby, many within walking distance. The area presently contains a diversity of land uses and physical quality. Retail activities within the district is physically segregated into three separate areas: the original center of commercial activity, located on the southwest corner of Camino del Mar and 15th Street; the Del Mar Plaza Shopping Center at the northeast corner of Camino del Mar and 15th Street; and scattered new specialty shops located between 10th and 13th Streets along Camino del Mar.

In addition to retail activities, office development is a dominant use in the Village Center District. In recent years the growth rate of office development has substantially exceeded that of retail floor space. The economic vitality of the retail activities in the Village Center varies substantially within each year, with sales during the summer quarter generally equaling the amount collected during the other three quarters of the year.

The amount of commercial floor space needed by a community can be estimated in different ways depending upon the individual community. An overriding consideration in determining floor area needs for Del Mar is a basically residential community of a size that cannot possibly supply a full range of stores to satisfy all the wants of its residents. Equally relevant is that nearby North County communities with more available land and larger populations are developing regional shopping centers which offer a full spectrum of goods and services. There is also the complicating question of how commercial space should be apportioned between retail and office use. In the ultimate analysis, all statistical rules of thumb for determining spaces needs, such as a per capita retail sales, floor space, or income per capita must be tempered by the perspective offered above.

An indicator that Del Mar's businesses may not be serving the resident population is based upon the Chamber of Commerce resident survey in 1973, which indicated that 61% of the local residents required additional goods and services to be provided within the community. Since that time, retail establishments, including a local hardware store, have converted to office use. If Del Mar is to reverse this trend, it will have to successfully compete with other areas. To do this, the retail areas of the City will have to be made a pleasant and convenient shopping experience.

Surveys have further indicated that the lack of parking within the Village Center is felt to be a problem with Del Mar residents. The problem is usually identified with Camino del Mar from 13th Street to 15th Street, and 15th Street from Stratford Court to the Plaza Shopping Center. This problem area is essentially fully developed, necessitating creative approaches to developing solutions.

The charm of the Del Mar community is, to a large degree, dependent upon the creation and preservation of a lively pedestrian environment, with attractive and stable retail shops and convenient parking and transportation systems to serve those shops. The conversion of a pedestrian-oriented retail area to "non-pedestrian" offices is largely due to a lack of patronage, as well as parking and circulation inconveniences, and lack of critical mass of retail uses. It is important to the City, in terms of both retail sales income and community character, to promote and preserve the retail base of the community.
OBJECTIVES AND POLICIES

A. MAINTAIN A LOW DENSITY RESIDENTIAL CHARACTER AND ALLOW ONLY ONE AND TWO STORY LOW MASS INTENSITY DEVELOPMENT IN RESIDENTIAL AREAS.

1. Enact appropriate land use controls consistent with the Community Development Plan.

2. Limit floor area allowances and require adequate side yards in single family and duplex neighborhoods to conform with the norm of existing development in established neighborhoods of like usage.

3. Limit excessive scale and bulk by establishing a maximum floor area to lot ratio in multiple family neighborhoods.

4. Limit building height to two stories in all residential areas, prohibit three story facades, and encourage single story development in areas where two-story construction would be disruptive to neighborhood character and scale of development.

5. Prevent further massing of closely spaced residential structures along Camino del Mar south of the commercial area by requiring substantially wider side yards.

6. Establish sufficient controls on yard requirements of irregularly shaped lots and lots which lack street frontage to overcome tendency toward overcrowding, loss of privacy to nearby lots, and blockage of views.

B. INSURE THAT FUTURE DEVELOPMENT, WHETHER COMMERCIAL OR RESIDENTIAL, DOES NOT DETRACT FROM HIGH QUALITY VISTAS AND TERRAIN, EITHER BY BLOCKING VIEWS OR DISTURBING NATURAL TOPOGRAPHY, MATURE TREES, OR NATIVE GROWTH.

1. Strengthen height controls to protect scenic vistas from both private and public areas. Construction in areas of view sensitivity should require design approval to insure protection, in an equitable manner, of the right to view scenic vistas from both near and far.

2. Where possible, the creation of new viewpoints should be encouraged from public and commercial spaces.

3. Where possible, encourage the reservation and reclamation of view corridors through the judicious trimming of mature trees and vegetation.

C. ADOPT STRONG POSITIVE CONTROLS TO PREVENT FUTURE COMMERCIAL DEVELOPMENT WHICH IS INCOMPATIBLE WITH THE EXISTING RESIDENTIAL CHARACTER OF THE COMMUNITY.

D. PRESERVE EXISTING AND INSURE ADEQUATE HOUSING FOR DIVERSE AGE AND SOCIO-ECONOMIC GROUPS WITHIN THE COMMUNITY.

1. Protect existing moderate cost housing from unnecessary redevelopment to more expensive housing by maintaining strict floor area to lot area limitations.

2. Facilitate provision of housing opportunities for senior citizens close to the Village Center with easy access to services, facilities and transit.

3. Regulate subdivisions for Condominiums, Community Apartments, Stock Cooperatives and Condominium Conversions to protect the rights of tenants and potential purchasers and to preserve the quality of the existing residential neighborhoods.

E. ENCOURAGE AND FACILITATE PROVISION OF LOWER COST HOUSING FOR LOW AND MODERATE INCOME HOUSEHOLDS.

1. Maintain active membership in the San Diego County Housing Authority.

2. Implement a floor area bonus provision to encourage private owners to provide low-income rental units in the R2, RM-East, RM-West, RM Central Zones.

3. Require an in-lieu fee applied on a per-unit basis to all residential subdivisions and condominium conversions, to establish and maintain a Housing Assistance Fund.

F. PROTECT AND ENHANCE HUMAN SCALE, WARMTH, CHARM, INTEREST, TEXTURE, PEDESTRIAN INVOLVEMENT AND LANDSCAPING.

1. Encourage harmonious development which is in scale with the character of existing development.

2. Initiate a tree planting and maintenance program along major city streets.

3. Discourage the construction of sidewalks and concrete curbs within residential areas unless absolutely necessary for pedestrian safety and/or drainage.

4. Initiate a continuous program of replacing overhead utility distribution equipment with an underground system.

5. Protect notable landmarks and structures of historic value to the community by requiring City approval prior to exterior remodeling or demolition.

6. Preserve old residences and the historic values within the area from 8th to 13th Street near Stratford Court by implementing a historic district zone or a precise plan for the area.
G. APPLY THE FOLLOWING WATERSHED PROTECTION ACTIVITIES TO ALL NEW DEVELOPMENT AND REDEVELOPMENT PROPOSALS DURING THE PLANNING, PROJECT REVIEW, AND PERMITTING PROCESSES.

1. Avoid development of areas particularly susceptible to erosion and sediment loss (e.g., steep slopes) and/or establish development guidance that identifies these areas and protects them from erosion and sediment loss. It is general policy to limit grading permits or prohibit grading in those areas susceptible to erosion from October 1st through April 30th without the implementation of erosion control measures.

2. Prevent undue erosion by retaining stormwater flows and peak flows to creek channels by implementing low impact development design features that include maximum pervious surfaces, minimize natural drainage disturbances, and reduce not directly connected impervious surfaces. Regulate development near watercourses to reduce erosion and pollution and to provide open natural areas.

3. Preserve or restore areas that provide water quality benefits and/or are necessary to maintain riparian and aquatic biota.

4. Promote site development that limits impact on and protects the natural integrity of topography, drainage systems, and water bodies.

5. Promote integration of storm water quality protection in construction and post-construction activities at all development sites during permit approval or as a condition of tentative maps by requiring permanent storm water pollution control measures or treatment systems and an ongoing maintenance program, as necessary.
OBJECTIVES AND POLICIES

A. ENCOURAGE QUALITY RESIDENT-ORIENTED BUSINESSES WHICH SERVE THE CULTURAL, SOCIAL, RECREATIONAL AND MATERIAL NEEDS OF THE LOCAL COMMUNITY.

1. Encourage retail oriented commercial uses within the downtown area.

2. Discourage high volume or evening commercial activity on the perimeter of the downtown area that may be detrimental to the livability of adjacent residential areas.

3. Explore mixed residential-commercial land uses within the commercial area that is adjacent to Stratford Court.

4. Allow mixed residential-commercial land uses within other areas of the commercially zoned downtown area.

5. Establish strict limits on noise within the downtown area.

B. INSURE THAT THE DOWNTOWN AREA IS WELL INTEGRATED INTO THE RESIDENTIAL FABRIC OF THE COMMUNITY.

1. Encourage alternatives to the use of the automobile for tourist access to the downtown.

2. Discourage high volume or evening commercial activity on the perimeter of the downtown area that may be detrimental to the livability of adjacent residential areas.

3. Explore mixed residential-commercial land uses within the commercial area that is adjacent to Stratford Court.

4. Allow mixed residential-commercial land uses within other areas of the commercially zoned downtown area.

5. Establish strict limits on noise within the downtown area.

C. CREATE A PEDESTRIAN ORIENTED DOWNTOWN WHICH GROUPS RETAIL SERVICES WITH FACILITIES FOR CIVIC AND COMMUNITY ACTIVITIES.

1. Maintain commercial uses composed primarily of retail sales and service establishments and offices which primary serve local residents.

2. Discourage commercial uses which are automotive oriented (such as drive-in establishments).

3. Encourage developments which provide social, cultural and recreational activities.

4. Develop a pedestrian network which ties all parts of the downtown together in a way which reduces conflicts with the automobile.

D. MAINTAIN ARCHITECTURAL DESIGN AND LOW MASS-INTENSITY SCALE WITHIN THE DOWNTOWN AREA THAT IS IN KEEPING WITH THE TRADITIONAL VILLAGE CHARACTER OF THE COMMUNITY.

1. Promote informality of design with varied and interesting setbacks.

2. Encourage floor areas and building siting which provides ocean views and open space.

3. Limit the height of structures to preserve view corridors while encouraging low mass intensity structures.

4. Encourage building designs and uses that utilize the advantages of Del Mar's warm, sunny climate.

E. INITIATE A BEAUTIFICATION PROGRAM FOR THE DOWNTOWN AREA.

1. Provide benches, mini-parks, and street trees, and require extensive landscaping of private open space and parking areas.

2. Require undergrounding of all utilities, and the use of low intensity lighting.

3. Require the removal of inappropriate or out-of-scale signing and encourage signing which is well integrated into building or site design.

ENCOURAGE THE IMMEDIATE DEVELOPMENT OF A PRECISE PLAN FOR THE DOWNTOWN AREA THAT INCLUDES CAMINO DEL MAR CIRCULATION, PARKING, ARCHITECTURAL DESIGN, AND WALKWAYS.

1. Consider the conversion of Del Mar Lane between 13th and 15th Streets into a pedestrian mall.
Goal 5
PRESERVE THE ECONOMIC INTEGRITY OF THE COMMUNITY

OBJECTIVES AND POLICIES

A. MAINTAIN A BALANCED PHILOSOPHY TOWARD COMMERCIAL GROWTH WHICH PERMITS THE CITY'S INCOME TO KEEP PACE WITH ITS EXPENDITURES WHILE INSURING COMPATIBILITY WITH ALL OTHER GOALS AND OBJECTIVES OF THE COMMUNITY PLAN.

B. PROMOTE THOSE USES OF THE COMMERCIAL AREA WHICH WILL BE OF GREATEST ECONOMIC BENEFIT TO THE COMMUNITY WHILE INSURING COMPATIBILITY WITH ALL OTHER GOALS AND OBJECTIVES OF THE COMMUNITY PLAN.

C. ESTABLISH AN OPEN SPACE ACQUISITION POLICY SO AS TO INSURE COMPATIBILITY WITH ALL GOALS AND OBJECTIVES OF THE COMMUNITY PLAN.

D. WHEN FEASIBLE AND APPROPRIATE, REQUIRE AN ECONOMIC ANALYSIS ON ANY FUTURE PROPOSED COMMUNITY PLAN REVISIONS.

Goal 6
ASSURE CONTINUING PUBLIC PARTICIPATION IN CITY PLANNING BY DEVELOPING PROCEDURES IN WHICH CITIZENS CAN PARTICIPATE IN UPDATING GENERAL PLAN GOALS AND POLICIES AND HELP IN IMPLEMENTING PROGRAMS INCLUDING CONSULTATION AND ADVICE ON ENABLING LEGISLATION.
SPECIFIC RECOMMENDATIONS

The basic concept of the residential land use plan as evident on the Community Development Plan is to circle the commercial core with the highest density development in Del Mar, thereby encouraging a more pedestrian oriented and compact city center.

The basic concept of commercial land usage in Del Mar is to encourage retail usage with limited office space in the downtown area. Commercial activities in other parts of Del Mar should complement the downtown area.

The following attempts to describe the critical proposals for different planning areas of the community.

NORTH BLUFF DISTRICT

No significant change in permitted uses is envisioned in this planning area.

VALLEY DISTRICT

The future of this area should conform to the criteria established in the Environmental Management Section of this Plan and attention should be paid to seismic problems.

Possible changes in land use on the property owned by the 22nd Agricultural District have not been considered except to recommend that existing and potential vehicular parking areas be landscaped and not built upon in the future.

NORTH BEACH DISTRICT

The land west of Camino del Mar between 29th Street and the mouth of the San Dieguito River is proposed as Low Density Residential in order to preserve the existing character and discourage major intensifications in residential development.

South of 29th Street, medium density single family and duplex usage is recommended in the area of gridiron streets and pre-existing small lots thereby preserving the present character and discouraging redevelopment to higher density more expensive housing and encouraging the maintenance of existing residential development.

SOUTH BEACH DISTRICT

The portion of this planning district that is within easy walking distance of the commercial core is proposed as High Density Residential. This area is bounded by 15th Street on the north, 9th Street on the south, the beach bluffs on the west and the Village Center District on the east.

The remainder of this area is recommended for Medium Density Residential.

SOUTH BLUFF DISTRICT

The Plan recommends that the portion of land south of the existing high density residential development should be Very Low and Low Density Residential. East of Camino del Mar and south of Carmel Valley Road it is recommended that the land be used for State Park acquisition or, if developed, for low density residential purposes, except at the southeast corner of Carmel Valley Road and Camino del Mar which shall be designated Beach Commercial and compatible with lagoon sensitivities. North of Carmel Valley Road and east of Camino del Mar it is recommended that development should be limited to single family residential, clustered so as to protect the existing canyons and stands of Torrey Pines (see Carmel Valley Area Specific Plan).

SOUTH HILLS DISTRICT

The Plan recommends that this area continue in the Low Density Residential classification.

NORTH HILLS DISTRICT

The Plan recommends continued Low Density Residential use in the extensive central area of these hills with a cautious infilling with the type of development which already characterizes the neighborhoods. On the steep land on the east edges of the hills the Plan recommends Very Low Density Residential so as to minimize the disruption of the topography and preserve an open space character to these highly visible and sensitive areas. Adjacent to the Village Center District the Plan allows for duplex development on parcels greater than 7,000 square feet so long as the massiveness of the structures conforms to that allowed in single family areas.

VILLAGE CENTER DISTRICT (DOWNTOWN)

To provide a central commercial area within the Village Center District, Del Mar's principal retail and professional zone is recommended to extend along both sides of Camino del Mar from 8th Street on the south, to 15th Street on the north, including at its northern extremity the Plaza Shopping Center and land on the north side of 15th Street, west of Camino del Mar. The east side of Stratford Court between 13th and the alley south of 15th Street is designated mixed residential-commercial development.

<table>
<thead>
<tr>
<th>POTENTIAL HOUSING MIX - POPULATION</th>
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<tr>
<td><strong>1978 Housing Units (estimate)</strong></td>
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<tr>
<td>Single Family Detached</td>
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<td>Duplex</td>
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<tr>
<td>Multiple Family</td>
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<td><strong>TOTAL</strong></td>
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<td><strong>ULTIMATE Population Housing Pop. Units (estimate)</strong></td>
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<td>Multiple Family</td>
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<tr>
<td><strong>TOTAL</strong></td>
</tr>
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</table>
Usage of Commercial Space – In order to facilitate resident demand for more goods and services, policies have been developed to better utilize the commercial space within the boundaries established above. These policies include encouraging small individually-owned shops, and discouraging unusually large single purpose businesses, franchise operations, businesses catering to an automotive public (drive-in banks, food stands, etc.) and an imbalance of office uses.

The Plan recommends that commercial activity within the Village Center shall, above all else, be compatible with the cultural, social, recreational, and material needs of the Community. While trade from visitors and neighboring communities is obviously necessary to the success of many individual businesses, future development in the Village Center District should attempt to favor economically viable retail enterprises whose primary purposes are to satisfy the needs of the Del Mar community and enhance the style and quality of life in Del Mar.

To assure continuity of pedestrian oriented shops and services, retail use should be encouraged over office use, since office use provides no sales tax revenue to the city, severely compounds any parking problems, and generally removes space from service to the residents. Whereas, some office space is certainly desirable this usage should be geographically distributed so that it increased gradually from little or no office space in the areas from 13th to 15th Streets rising toward a maximum on the south end of the commercial area (this policy would serve to soften the transition from retail to residential at the south end of the District).

Physical Character – The physical characteristics of Del Mar’s Village Center should be developed so that citizens and visitors of every age will feel comfortable and at home. To achieve this character the Village Center should include, in addition to a variety of commercial businesses, a civic center, attractive walkways and landscaped areas, and a variety of commercially owned open spaces such as courts and landscaped areas. To increase retail use and enjoyment, efforts should be made to encourage developments which emphasize pedestrian orientation. Sidewalk sitting facilities in the front of stores and other innovative developments which encourage social interaction and pedestrian use should be favored to create a strong community identity. Refreshing views of the ocean, trees and vegetation should be preserved by limiting the massiveness and siting of construction on some or all of the remaining vacant lots in the downtown area west of Camino del Mar. Individual businesses should be encouraged to hold cultural, social, or recreational events in keeping with their facilities and according to community interests.

Future structures within the Village Center District should be in keeping with the pedestrian scale and village character of the community. Architectural solutions should strive for an informal feeling utilizing non-massive shapes, pitched roofs, and preserving ocean views and an atmosphere of open space.

The establishment of a mall along the alley between Camino del Mar and Stratford Court would clearly go a long way toward satisfying many of the aforementioned desires. This area could be typified by people-dominated space with walkways leading among shops, small courts with benches and vegetation, stairways, and balconies with views of the ocean. This mall would allow for a reorientation of shopping and social interaction away from the automobile traffic along Camino del Mar.

Traffic and Parking – Efforts should be made to reduce or eliminate automobile traffic from some sections of the Village Center, in order to give preference to creative solutions, such as establishing a local transit system which would transport shoppers to and from home or parking lots outside the Village Center.

Attempts should be made to consider solving the shortage of parking spaces within the area between 13th and 15th Streets on Camino del Mar. This problem area is essentially fully developed, necessitating solutions involving pocket parking within or outside the area or by using the existing street right-of-way.

A comprehensive Downtown Parking Plan is recommended to address the aforementioned parking needs of the district.

HOUSING PROGRAMS

POLICIES APPLICABLE TO CONDOMINIUMS, COMMUNITY APARTMENT PROJECTS AND STOCK COOPERATIVES

Condominiums, Community Apartment Projects and Stock Cooperatives are recognized as desirable forms of property ownership in that they provide ownership opportunities to those who might not be able otherwise to afford single family home-ownership. However, unrestricted development of new condominiums, Community Apartment Projects, Stock Cooperatives, and conversions of existing rental units to such ownerships diminishes the stock of rental housing in the community. The following policies will insure that both ownerships and rental housing opportunities are available to the residents of Del Mar.

1. Permit construction of Condominium, Community Apartment Project and Stock Cooperative or conversions of rental units to these forms of ownership when the project contains a sufficient number of units to maintain an active Home Owners Association capable of enforcing covenants, conditions and restrictions.

2. Prohibit uncontrolled loss of rental housing opportunities by insuring that new Condominiums, Community Apartment Projects, and Stock Cooperatives, which displace lot area or existing units otherwise usable for rental housing, reserves a minimum of one unit for each ten units, or fraction thereof, for the exclusive occupancy by low or moderate income persons. In lieu of said unit(s) reservation, an equivalent fee may be contributed by the subdivider for deposit into a Housing Assistance Fund to aid in the support of programs to provide housing for low and moderate income persons.
3. Require that proposed conversions of existing rental units to Condominium, Community Apartment Projects, or Stock Cooperative forms of ownership conform to current Building and Zoning Codes so as to not unreasonably extend the useful life of existing non-conforming buildings. The City Council may, at its discretion, permit conversion if double the otherwise required number of reserved units are provided, or if double the in-lieu fee contribution is provided.

4. Ensure the protection of the rights of tenants and potential purchasers of rental units converting to Condominium, Community Apartment Projects, and Stock Cooperatives by enacting regulatory safeguards.

5. Protect the quality of Del Mar's residential neighborhoods by requiring appropriate public and private improvements associated with the conversion of rental units.

6. Ensure that the private sector exercises its responsibilities to provide low cost housing opportunities by requiring reservation of dwelling units to be rented at "Fair Market Rent" to low income households and/or the payment of fees in-lieu of unit reservation.

LOW COST HOUSING PROGRAMS

Section 6416 of the State's Housing Element Guidelines requires local governments to prepare a housing program consisting of a "comprehensive problem-solving strategy ... which both establishes local housing goals, policies, and priorities aimed at alleviating unmet need and remedying the housing problem, and sets forth the course of action which the locality is undertaking and intends to undertake to effectuate these goals, policies, and priorities."

Preference for available housing provided under the City's low cost housing programs shall be given to existing Del Mar residents, so as to minimize community displacement by citizens unable to afford the increasing market costs of housing. The City of Del Mar shall retain the option to qualify persons for the use of City Housing Assistance Funds in addition to or in place of the San Diego County Housing Authority.

The Assisted units will be provided by one or more of the following programs:

1. Floor Area Bonus Provision. The purpose of this program is to offer an incentive to private property owners to participate in the provision of housing for lower income households. Owners of single-family or duplex units in the R2 and RM Zones (except RM-South) will be permitted to construct a new or expand an existing rental unit in excess of the allowable floor area ratio, provided that the resulting rental unit will be rented at or below the HUD established "Fair Market Rent", and only to tenants qualified for Section 8' assistance by the County Housing Authority.

Under the bonus provisions, a bonus of up to 500 square feet for a studio apartment, a bonus of up to 650 square feet for a one bedroom unit, and a bonus of up to 800 square feet for a two bedroom apartment will be permitted. No owner will be entitled to more than one floor area bonus unit per lot, and a deed restriction will be applied to the property restricting in perpetuity the use of the floor area bonus unit to qualified tenants.

2. Dwelling Unit Reservation - In Lieu Fee. In all residential subdivisions a specified number of units shall be reserved for rental to qualified low and moderate income tenants. The number of units to be reserved shall be set by the City Council by Ordinance and shall be calculated, in combination with the City's other housing programs, to achieve the City's long term housing mix goals. In lieu of reserving units, the City Council may authorize by Ordinance the payment of an in-lieu fee on a per unit basis, all such in-lieu fees shall be deposited in a Housing Assistance Fund and shall be used only to support low and moderate income housing programs within the City.

DESCRIPTION OF LAND USE CATEGORIES

RESIDENTIAL

Very Low Density Residential (0-1 units/net acre)
This land use category is intended to allow single family development that preserves an open character on land within areas that include steep slopes, bluffs and/or canyons.

Modified Low Density Residential (1-3 units/net acre)
This land use category is intended to allow single family development in areas having environmental sensitivities of similar degree to established neighborhoods having a density below 3 units/net acre.

Low Density Residential (1-4 units/net acre)
This land use category is intended to allow a continuation of the predominately single family residential character that has been historically developed within the Del Mar hills areas and at the north end of the beachfront.

Medium Density Single Family Residential (4-8 units/net acre)
This land use category is intended to allow a continuation of single family residential development and thus to preserve an un-crowded character to areas subdivided into relatively small lots. Existing duplexes shall be allowed to continue as non-conforming uses in this area.

Medium Density Mixed Residential (4.4 - 17.5 units/net acre)
This land use category is intended to allow single family development, and conditionally allow duplex development on individual lots of 5,000 square feet or greater. Existing duplexes shall be allowed to continue. New Duplex development shall be allowed by Conditional Use Permit in areas already containing a substantial number of two-family dwellings where such use will not adversely affect the neighborhood or community as a whole.

Medium Density Multiple Residential (4.4-10.9 units/net acre)
This land use category is intended to allow single and multiple family residential development, including duplexes, and preserve, insofar as possible a village-like character in areas where
predominantly multiple development already exists and is interspersed with vacant land.

High Density Residential (8.8-12.5 units/net acre)
This land use category is intended to allow single and duplex development on individual lots greater than 7,000 square feet that are within easy walking distance of the Village Center District.

COMMERCIAL

Central Commercial
This land use category is intended to allow activities that preserve and enhance the Village Center District of Del Mar. Permitted uses would include pedestrian oriented retail activities and a limited number of offices. The area along Camino del Mar south of 9th Street should be devoted to office/professional usage.

Residential Commercial
This land use category is intended to be used as a transition between commercial and residential activities. Permitted uses include a mixture of residential and retail office activities conforming to adjacent residential floor area standards, and with the percentage of commercial floor area not to exceed 30% to 50% of the total floor area. Floor area to lot ratios for such development shall be 30% along Stratford Court.

Visitor Commercial
This land use classification is intended to allow activities such as hotels and motels which enable visitors to enjoy the coastal environment. Development should be of a low intensity in keeping with the village character of the community while preserving coastal vistas. Development criteria shall include controls to preserve low to medium density, and informal predominately low rise type of development with a two story limit. The floor area ratio for each lot shall not exceed that allowed in the medium density residential category.

Beaches and Bluffs
This land use category is intended to preserve beach and bluff land as open space. Due to public rights, inaccessibility or hazard, no private structures are permitted. Uses shall include public walkways and recreation.

Floodway/Lagoon Habitat
The purpose of this land use category is to preserve areas subject to relatively deep and high velocity floodwater by prohibiting uses which would constitute an unreasonably, unnecessarily or undesirably dangerous impediment to the flow of floodwaters. No structures shall be constructed, nor shall any premises be used except for purposes such as apiaries, aviaries, agriculture, and aquaculture, or wildlife habitat restoration. (Also see San Diego Lagoon Specific Plan.)

Public Facilities
This land use category is limited to publicly owned land set aside, or in use, to support public schools and governmental offices and facilities.

Fairgrounds/Racetrack
This land use category includes those lands under the ownership and jurisdiction of the State of California, 22nd District Agricultural Association. Land use and development includes public uses and activities consistent with said ownership, such as Fair and Horse racing events, public concerts, and exhibitions and exhibits.

Railroad
The purpose of this land use category is to allow for a continuance of railroad transportation and open space uses above or adjacent to railroad rights-of-way in Del Mar. Due to landslide danger, single track usage should not be expanded south of 15th Street.

Special Note:
In order to implement policies 3-A-2, 3-A-3, 4-D-2, and 1 and 2 under "Residential Area Criteria" the City shall make findings supported by public hearings regarding the norm of existing development in single family and duplex neighborhoods, and the threshold of excessive scale and bulk in multiple family neighborhoods and commercial districts. It is understood that the objectives of these policies to regulate floor area is not to unduly restrict development or redevelopment of properties, but to assure that the scale of such development is compatible with the existing coastal village character of Del Mar.
SPECIFIC PLANNING AREAS

Specific Plans, prepared pursuant to the California Government Code provides additional and viable tools to implement the policies objectives of the Community Plans.

Specific Plans can be adopted by Ordinance or Resolution, subject to public hearings and review by the Planning Commission and City Council. Specific Plans are generally used for areas of the City which demand specific planning attention that cannot otherwise be provided through conventional zoning procedures.

Sixteen specific plans are recommended for the City of Del Mar, as set forth in the following summary:

BEACHFRONT SPECIFIC PLAN

PURPOSE AND INTENT:

To provide a comprehensive solution and implementation mechanism to ensure long term protection of public access, and to provide for the protection of public and private properties from offshore storms.

PROVISIONS:

The plan shall provide for:

1. Protection of private properties located on the beachfront and located within the coastal area subject to periodic ocean flooding;
2. Protection of public access rights to and along the beaches;
3. Delineation of properties subject to public use and control;
4. Implementation mechanisms for private property owners to use land identified as being subject to public control;

5. Establishment of amortization and abatement program for non-complying structures;

6. Description of specific City goals, objectives, and manner in which the beach area protection and public access issues will be resolved.

The Beach Issues Committee report approved in concept by the City Council on September 12, 1984 provides the basis for this Specific Plan. It is intended that, to the extent feasible, the Plan will be implemented by private actions in conformity with specific provisions set forth in the City's Zoning Ordinance. The Specific Plan is subject to California City Planning Commission and City Council.

BLUFF, SLOPE, AND CANYON SPECIFIC PLAN

PURPOSE AND INTENT:

To protect the natural environment and open space characteristics of unique bluffs, slopes, and canyon areas within the City by establishing criteria and discretionary review for all development within said identified areas.

PROVISIONS:

The plan shall provide for:

1. Identification of specific areas of the city where unique topographical characteristics exist warranting special conservation review;

2. Establishment of general criteria which would guide discretionary review for development within the identified areas;

3. Refinement of the general criteria and provision for implementation of the policy through the City Zoning Ordinance Overlay Zone provisions.

The Bluffs, Slopes and Canyons Precise Plan, adopted by the voters in 1976 as part of the Community Plan, constitutes this Specific Plan.
Community Development Plan

1. Very Low Density
2. Very Low Density Modified
3. Low Density
4a. Medium Density Single
4b. Medium Density Single
5a. Medium Density Multiple
5b. Medium Density Multiple
6. High Density
7. Commercial Central
8. Commercial Residential
9. Commercial Visitor
10. Commercial Recreation
11. Commercial Service
12. Beaches & Bluffs
13. Floodway/Lagoon Habitat
14. Public Facilities
15. Public Parkland
F. Fairgrounds/Pacetrack
RR. Railroad
CAMINO DEL MAR SPECIFIC PLAN

PURPOSE AND INTENT:

To enhance the visual and physical character of Camino del Mar, so as to provide a safer street in both the residential and commercial districts with additional parking and increased pedestrian and bicycle safety.

PROVISIONS:

The plan shall provide for:

1. Increased pedestrian usage of the street frontage;
2. Restricted speeds;
3. Direct linkage of the Canada-Mexico Bicentennial Bicycle Route;
4. Narrowing of traffic lanes to one lane each direction north of Jimmy Durante Boulevard and south of Del Mar Heights Road, subject to specific traffic engineering design.

The Specific Plan was adopted by the voters in 1976 as part of the General Plan Amendments. Specific traffic engineering was conducted and major portions of the Plan implemented, including lane reductions at the north and south ends of the City. The northbound lanes between Del Mar Heights Road and Carmel Valley Road were retained as two lanes to provide a "truck" lane and through lane for northbound motorists arriving in the City from westbound Carmel Valley Road. The Camino del Mar Precise Plan, as amended by "A Plan for Camino del Mar" subsequently prepared and implemented, constitutes the Camino del Mar Specific Plan.

CARMEL VALLEY SPECIFIC PLAN

PURPOSE AND INTENT:

To preserve the scenic canyons and stands of Torrey Pine trees located within the Specific Plan area.

PROVISONS:

The plan shall provide for:

1. The elimination of the Private Road Easement located along the north side of the planning area, servicing three undeveloped lots and partially encroaching upon two scenic canyons;
2. The elimination of said lots as separate building sites through the transfer of their development rights to the more buildable portions of the planning area fronting Carmel Valley Road;
3. The intensification of density for the receiving lots sufficient to make the transfer described in No. 2 above economically feasible to both transferring and receiving property owners;
4. The provision of municipal utilities to service all new and existing home sites;
5. Dedication, in fee or by easement, of the scenic canyon areas and of the three lots and road easement described above;
6. Elimination or resolution of legal encumbrances affecting the various existing parcels.

The Specific Plan was adopted by the City Council as the Carmel Valley Precise Plan, and implemented through the recording of subdivision.

DRAINAGE SYSTEM SPECIFIC PLAN

PURPOSE AND INTENT:

To provide a comprehensive storm drainage master plan for the City including preliminary design information and project priorities to correct drainage deficiencies.

PROVISONS:

The plan shall provide for:

1. Background information with regard to storm water discharge problems within the City of Del Mar;
2. A hydrology summary of anticipated climatological and hydrological aspects of design;
3. A preliminary design of required storm drainage facilities;
4. Recommended drainage projects, with construction cost estimates and prioritized for implementation.

This Drainage Specific Plan was prepared in December 1978 and constitutes the Storm Drainage Master Plan for the City.

FAIRGROUNDS SPECIFIC PLAN

PURPOSE AND INTENT:

To provide a comprehensive plan for improvements of the Del Mar Fairgrounds, consistent with the objective of the State of California 22nd District Agricultural Association and its primary lessee, the Del Mar Thoroughbred Association.

PROVISONS:

The plan shall provide for:

1. A description of architectural improvements of the Fairgrounds property, including buildings, grounds, and parking facilities;
2. Provisions for building and grounds expansions;
3. Phasing and implementation schedule for said improvements.

The Racetrack Master Plan previously adopted by the 22nd District Agricultural Association, and as may be amended by the District, shall constitute this Specific Plan. Amendments to the Plan should be coordinated with the City of Del Mar and
the California Coastal Commission, particularly as it relates to requirements for municipal services, traffic planning and coordination with the San Diego Lagoon Resource Enhancement Program. Being under State jurisdiction, City of Del Mar approval is not required for the existing Fairgrounds Master Plan or amendments thereto.

**FLOOD PROTECTION SPECIFIC PLAN**

**PURPOSE AND INTENT**

To protect life and property from river / flood and off-shore storm damages.

**PROVISIONS:**

The plan shall provide for:

1. Elevations of structures above the designated 100 year flood elevation, as required by the Federal Emergency Management Agency;

2. Identification of the 100 year flood event elevations for both riverine and off-shore flooding;

3. City regulatory ordinances, incorporated within the City Zoning Ordinance, to protect properties from potential flooding consistent with No. 1 and 2 above;


This Specific Plan is incorporated into the City's Zoning Ordinance, as the Floodway Zone and Floodplain Overlay Zone. Revisions are required for certification with the Federal Emergency Management Agency. Those revisions will be subject to public hearings and approval by the City Planning Commission and City Council.

**HISTORIC PRESERVATION SPECIFIC PLAN**

**PURPOSE AND INTENT:**

To protect notable historic landmark and structures by requiring City approval prior to exterior remodeling or demolition, pursuant to General Plan Goal 3-E-5.

**PROVISIONS:**

The plan shall provide for:

1. Local designation of significant historic landmark properties;

2. Procedures by which the City is provided discretion prior to the removal, demolition, or significant diminutions of such landmark structures;

3. Provisions by which all practical avenues are explored in attempt to save designated landmarks from destruction.

This Specific Plan is incorporated into an Overlay Zone of the City Zoning Ordinance, which identifies historic landmark properties and provides the mechanisms for protecting them. This Specific Plan (Overlay Zone) was adopted as part of the comprehensive Zoning Ordinance revisions of 1977.

**LOCAL STREETS SPECIFIC PLAN**

**PURPOSE AND INTENT:**

To provide a safer and more pleasing environment for automobiles, pedestrians, and bicycles on various individual streets and street segments as identified.

**PROVISIONS:**

The plan shall provide for:

1. Bicycle lanes on various identified roadways located throughout the City;

2. Provisions to improve traffic safety at the Coast Boulevard-Railroad Crossing;

3. Provisions to slow traffic on Crest Road;

4. Provisions to improve the appearance of Del Mar Lane;

5. Provisions to enhance as a "promenade" both sides of 15th Street from Luneta Drive to Seagrove Park;

6. Pedestrian system improvements on Coast Boulevard from Camino del Mar to 15th Street;

7. Improvement of the "Five Points" Jimmy Durante Boulevard - Via de la Valle intersection; and

8. The creation of meandering footpaths and low level pedestrian lighting where needed in lieu of concrete curbs and sidewalks within the Beach, North Hills, and Torrey Pines areas of the City.

This Specific Plan was adopted as the Local Streets Precise Plan adopted by the voters in 1976 as the General Plan Amendments. To date, many of the suggestions have been implemented, including Stop signs decreasing speed on Crest Road, the redesign and construction of Jimmy Durante Boulevard and the "Five Points" intersection; and the installation of various bicycle lanes as recommended in the Specific Plan.

**OPEN SPACE SPECIFIC PLAN**

**PURPOSE AND INTENT:**

To identify properties throughout the City with particular open space sensitivities, and to establish development criteria and procedures to preserve those open space sensitivities.

**PROVISIONS:**

The plan shall provide for:

1. Identification of properties with specific open space sensitivities warranting City intervention in their development;

2. A listing of characteristics and sensitivities applicable to each property so identified;
3. A listing of specific development criteria required to preserve those open space sensitivities;

4. Conditional Use Permit authority to guarantee performance by the City consistent with the identified development criteria.

The specific open space recommendations delineated in the Environmental Management Element of the General Plan, as adopted by the voters in 1976, shall constitute this Specific Plan. Implementing mechanisms are provided in the City Zoning Ordinance by the Open Space Overlay Zone.

PLAZA-HOTEL SPECIFIC PLAN

PURPOSE AND INTENT:

To coordinate the planning and development of major commercial properties located north of and/or adjacent to 15th Street, including the Amtrak Station, so as to achieve compatibility and design consistency.

PROVISIONS:

The plan shall provide for:

1. Pedestrian oriented land uses, recognizing that the subject properties are the focal point of the City;

2. Land use should include retail and hotel development, including possible hotel accommodations within the adjacent condominium buildings, with minimum floor area devoted to office or non-pedestrian use;

3. Common traffic ingress/egress and parking;

4. Preservation of view corridors from adjacent properties and from northbound Camino del Mar;

5. The incorporation of pedestrian plazas and a 15th Street "promenade" linking the development site with Seagrove Park.

The Specific Plan may specify building heights, floor area, land use, etc. not otherwise permitted by the underlying zones, provided that any such increases beyond what zoning specifies be offset by the provision of public amenities that could not otherwise be required. For instance, the floor area ratio might be increased, contingent upon parking being placed underground and/or the provision of other public benefits; height restrictions might be modified, contingent upon preservation of public view corridors encumbering other portions of the project, etc. Full design review shall be required. Implementation and the level of established detail contained in the Plan may be phased, consistent with the differences in development timing resulting from individual and separate ownerships within the Planning area. The Specific Plan is subject to the California Environmental Quality Act review, public hearings and approval by the City Planning Commission and City Council.

SAN DIEGUITO LAGOON SPECIFIC PLAN

PURPOSE AND INTENT:

To develop a comprehensive plan for the preservation and enhancement of the San Dieguito Lagoon.

PROVISIONS:

The plan shall provide for:

1. A comprehensive plan which identifies appropriate activities for the lagoon and surrounding lands and site improvements to support those activities;

2. An implementation plan which describes appropriate means for carrying out the desired site improvements and proposed land acquisitions and outline desirable management arrangements and responsibilities and appropriate funding sources for each element of the program;

3. Proposed land use regulations as required to protect the environmental sensitivities of the lagoon area.

The San Dieguito Lagoon Resource Enhancement Program, previously adopted by the State Coastal Conservancy, the City of Del Mar, and the California Coastal Commission constitutes the San Dieguito Lagoon Specific Plan. Amendments to that Plan may be required from time to time, to keep the Plan up to date and to assure consistency with other City and State development programs. Such amendments to the Lagoon Enhancement Specific Plan are subject to California Environmental Quality Act review, public hearings and approval by the City of Del Mar, the State Coastal Conservancy, and the California Coastal Commission.

SAN DIEGUITO ROAD SPECIFIC PLAN

PURPOSE AND INTENT:

To preserve the floodway zone lots located adjacent to San Dieguito Road and northwesterly of Grand Avenue as open space and to enhance the commercial area located on both sides of San Dieguito Road at Jimmy Durante Boulevard.

PROVISIONS:

The plan shall provide for:

1. Enabling compensation in a voluntary manner to the owners of the floodway zone properties, without the expenditure of public capital, by transferring their development rights to the commercial properties adjacent to Jimmy Durante Boulevard;

2. Providing for the intensification of the commercial uses fronting Jimmy Durante Boulevard sufficiently to guarantee property renovation, and commensurate with the dedication of open space on the floodway zoned lots to the southeast.

A general guideline to determine the permitted floor area of the commercial lots which "receive" the transferred rights shall be the floor area ratio for the entire Specific Plan area, as though the floodway lots were zoned North-Commercial. The specific permitted floor area shall be determined.
by the City Council, increased or decreased, at the time of Specific Plan approval.

In exchange for the added floor area, the Floodway lots shall be preserved by dedication in fee or easement to the City of Del Mar or the State of California. Land use, parking, landscaping, building heights and other standards of the NC Zone shall apply. Full design review shall be required. The Specific Plan is subject to the California Environmental Quality Act review, public hearings and approval by the City Planning Commission and City Council.

VILLAGE CENTER SPECIFIC PLAN

PURPOSE AND INTENT:

To improve the appearance and function of the Village Center Area, generally located between 15th Street on the north and 8th Street on the south.

PROVISIONS:

The plan shall provide for:

1. Continuity of landscaping theme, street furniture, lighting, public signage, sidewalk pavers, and other design features as required to identify and enhance the village area;

2. Methods to allow safe and convenient pedestrian crossings across Camino Del Mar;

3. Location of common satellite parking areas which will serve the downtown businesses;

4. Land use allocations which will help to provide economic and functional vitality to the retail portion of the downtown district;

5. Right of way improvements to enhance the appearance of the village and which assists in its identification as the Village Center;

6. Coordination with the Plaza-Hotel Specific Plan;

7. Special provisions for the use and development of public lands including the City Hall site and/or the Del Mar Shores school grounds;

8. An economic analysis of the Specific Plans' recommendations; and

9. An implementing mechanism to implement all of the above provisions.

The Plan should also assess the impediments of downtown revitalization and propose solutions. The Plan should take into account previous studies of the Village Center area, including prior Chamber of Commerce parking studies, the Village Center Study, and the Del Mar 2000 report. The Specific Plan is subject to California Environmental Quality Act review, public hearings and approval by the City Planning Commission and City Council.

WASTE WATER SYSTEM SPECIFIC PLAN

PURPOSE AND INTENT:

To prepare a comprehensive plan and description of the City's sewer system and waste water facilities required to manage existing and ultimate sewage flows, including an estimate of construction and installation costs of proposed recommendations.

PROVISIONS:

The plan shall provide for:

1. Determination of ultimate sewage flows;

2. Evaluation of the existing pump stations and force mains;

3. Capacity analysis of the existing system;

4. Recommended improvements;

5. Prioritization and preliminary cost estimates for the recommendations.

The Waste Water Master Plan was prepared by consulting engineers in August 1983 and constitutes the Waste Water Specific Plan.

WATER SYSTEM SPECIFIC PLAN

PURPOSE AND INTENT:

To provide a comprehensive evaluation of the transmission, storage and distribution networks comprised in the City of Del Mar Water System, including an analysis of the current system and needs, and to provide for the capability to reassess the system at any future time contingent upon changes in the system, water requirements, or defined fire flows.

PROVISIONS:

The plan shall provide for:

1. Analysis of base and peaking water requirements within the City;

2. Analysis of fire flow requirements;

3. Analysis of anticipated needs, including the storage, distribution, and transmission facilities.

The City of Del Mar Water Master Plan, was prepared by consulting engineers in August 1983, constitutes this Specific Plan of the City for provision of water services.
The City of Del Mar shall utilize the following criteria in the evaluation of future development within areas of bluffs, slopes, and canyons having special conservation sensitivities (see attached map). In order to protect the natural environment and open space character of such areas. To insure compliance with these criteria, it shall be the policy of the City to require discretionary review for all development in this area.

General Criteria

1. Encourage one story, wood frame construction in order to maximize the seismic resistance of structures, preserve views, and preserve the open space appearance of the area from a distance.

2. Protect steep slopes by prohibiting construction or grading within 20 feet of the top and ten feet of the bottom of substantial slopes exceeding 25 percent grade. No structures shall overhang such slopes or setbacks.

3. Control irrigation on and above slopes exceeding ten percent grade to insure continuation of the natural preconstruction erosion process. Provision shall be made to carry rainwater from constructed impervious surfaces to publicly owned discharge areas.

4. Harmonize construction and landscaping with the natural as well as the man-made environment, and ensure that the protection of the natural values of the landscape take precedence over architectural values.

5. Require that future development not obstruct scenic views from public streets, roads, or pedestrian trails.

6. Where practicable require the clustering of development.

Residential Area Criteria

1. In areas designated for one dwelling unit per net acre, limit maximum floor area ratios to one-half of that allowed in the Low Density Residential Category after the latter ratio is brought into conformity with the norm of existing development in those areas, except that special consideration shall be given to non-conforming lots.

2. Elsewhere limit maximum floor areas to the norm of existing development in the Low Density Residential Category.

Non-Residential Area Criteria

1. Ensure that future development is sensitive to bluff, lagoon and ocean views, and blends with the open character of the land.

2. Limit development to low intensity uses that maintain a low profile character and are of low mass and lot coverage (10 to 20 percent).
Introduction

The following report provides a description of the proposed Loop Trail System, with guidelines and suggested actions.

For a town of its small size, Del Mar is singularly fortunate to have largely within its own borders the potential for a major hiking trail system of great recreational and scenic value. The Scenic Loop Trail System not only offers a rich diversity of terrain and scenic beauty, but also links almost all of the most important Open Space Elements of Del Mar and its environs. If the Trail System is suitably protected from the impact of adjacent development, it will provide its users with the feeling of extensive open space, even though large areas of land are not involved.

Approximately seven miles of trail are included in the main loop of the system. The Trail can be hiked in its entirety for an all day walking trip or in segments for a variety of shorter trips. It is also proposed to link this Trail System with the Torrey Pines State Park to the south thus greatly extending the trail system and giving it outstanding regional significance. No other comparable recreational experience is available to Del Mar residents without the use of an automobile. The combination of beach bluffs, canyons, and lagoon offered to the hiker is unique.

The essential elements of the proposed trail system are:

1. San Dieguito Trail from Del Mar Bluffs Preserve to the north end of Crest Canyon (ABCD and enclosed map);

2. a North Hills Trail connecting north hills residents to the San Dieguito Trail and to Seagrove Park (DEFG);

3. a Beach Bluff Trail extending from Seagrove Park south to the Del Mar Canyon (GHI);

4. a Del Mar Canyon Trail (HIJK);

5. a Railroad Cut Trail crossing the south end of town and a portion of the City of San Diego to the Torrey Pines Annex State Park (KLMNO);

6. a Torrey Pines Annex Trail extending north towards Crest Canyon (OPQR); and finally

7. a Crest Canyon Trail (RSTUV).

From the Railroad Cut Trail at N, a proposed Penasquitos Lagoon Trail would extend south to Torrey Pines State Park. Two additional branch trails linking Del Mar with the Torrey Pines Annex Trail (KMP) or with the Crest Canyon Trail (XT) are also proposed.
Specifics of the Trail

A brief description is given below of each proposed segment of the Trail System together with suggestions for implementation.

San Dieguito Trail: Del Mar Bluffs Preserve to Crest Canyon (ABCIV on enclosed map), about 1.3 miles.

This trail would provide a hike along the San Dieguito River with the opportunity for observing flora and fauna (particularly birds) in the waterways and marshes. It would also link the Del Mar Bluffs Preserve with the rest of the Trail System. The route on the map is based on the present lagoon boundaries and would of course be modified to conform to changes that might result from whatever plan is adopted to preserve the lagoon.

From the Bluffs Preserve, A, the trail would extend southeasterly along the southern bank of the lagoon crossing both Camino del Mar and the railroad tracks. Easements would have to be acquired for the portion between the Bluffs Preserve and the railroad track, Jimmy Durante Boulevard, and Palm Drive. Easements are suggested to implement the connection. South from Palm Drive to the city limit the trail would also continue by easement. At present, some of this land is marshy and some fill would be required for a walkway. Easements for the San Dieguito Trail should afford unobstructed views to the water on the east, and where there is building to the west, the trail should be buffered by setbacks, and planting.

North Hills Trail: San Dieguito Trail to North Hills and North Hills to Seagrove Park.

A number of alternate routes for this Trail are possible. The route selected will depend on the fate of the walled-in area, ("Snake Wall" property) and the feelings of area residents. The ideal route for scenic and recreational value would be the one that enters the Snake Wall property through the gate at its northeast corner, D, then follows the existing graded path to the top for the unparalleled panoramic view of the San Dieguito flood plain and the hills to the east and north, and of Del Mar and the ocean to the north and west. If the Snake Wall property is acquired as a park, this portion of the trail is guaranteed; otherwise easements would be required. Such easements should preserve the panoramic views as well as the east and north vegetation, and geological formations adjacent to the trail. Any buildings should be as inconspicuous from the trail as possible, to preserve the maximum feeling of openness and isolation.

Alternative routes from the San Dieguito Trail to the top of Arden Heights are (1) from Y just south of the Snake Wall up the existing city-owned easement to Serpentine Drive, or (2) from D straight up to the end of Gatum Street, just north of the wall. The latter route would be land and is private ownership, as part of the Snake Wall property. Both alternatives are steep and might require construction of unobstructed stairways.

Between the north hills and Seagrove Park, the Trail would first follow the existing "Grand Avenue" easement from the Z crossing. From the E crossing a short easement would be required connecting the end of the tunnel with Grand Avenue. From the southern end of Grand Avenue the exact route would depend on the future disposition of the area near the railroad station. It could either parallel the tracks (in which case right of passage should be negotiated with the railroad company), or circle up through the Del Mar Village Square. If the latter site is preferred for this route, there is some urgency in reaching an agreement with the owners, since building construction is proceeding on the site.

Beach Bluff Trail: Seagrove Park to Del Mar Canyon (GHII), about 1.1 miles.

The first portion of this Trail, GH, would pass across properties most of which are already developed. Therefore, since the bluff west of the railroad right-of-way here is too narrow for pedestrian traffic the trail would have to follow city streets until easements can be negotiated with the property owners. As of this writing, one easement has been negotiated, through the property on the extreme northwest corner of 11th Street. An easement south from 11th Street is included to connect the Loop Trail with the proposed park at the foot of 10th Street. Easements along this portion of the Trail should provide unobstructed views to the west, and be buffered from adjacent houses by setbacks, and planting.

At H, the trail would cross the railroad tracks and continue south along the west side of the bluff. This parcel is unsuitable for building and might be purchased at a cost near the present, very low, fair market value. At some point between 4th and 8th Streets, for example at the foot of 6th and 7th Streets, an overpass over the railroad tracks might be constructed to provide area residents with access to the Loop Trail and to the beach.

Del Mar Canyon Trail: From the west bluff to Torrey Pines Terrace (IUJ), about 0.25 mile.

The trail would cross the railroad tracks at I, then continue east along the north rim of the canyon, where it would provide a birds-eye view of this rugged canyon and also of ocean views to the west and south. The choice of the north rim is dictated not only by the view but also by consideration of the impact of the Trail upon the canyon. A Trail through the middle of the canyon would accelerate erosion and might encourage defacement of the sandstone formations. The north rim has already been disturbed by recent grading and resulting erosion, and the Trail could cross here with a minimum of further disturbance. It will be
necessary to negotiate with owners to realize this portion of trail.

At J, the trail would cross Camino del Mar, requiring traffic regulation, then continue up the canyon to the intersection of Ocean View Avenue with Pine Needles Drive at K. Easements would be required. Segment JK could follow the existing footpath or could follow the existing 10-foot drainage easement along the property boundaries. If these lots are not acquired, special setback requirements for building, and guidelines for maintaining the scenic value of this little canyon should be adopted.

Railroad Cut Trail: From the top of Del Mar Canyon to Torrey Pines Annex State Park (KLMO), about 0.5 mile.

The first segment, KL, would pass along Ocean View Avenue, turn west to the bluff above Camino del Mar, then turn south along the top of the bluff to meet the old railroad cut at M. The portion from L to M affords extensive and impressive views to the west and south. It would require easements.

The portion from M to N follows an old railroad cut where segments isolated by steep walls on both sides alternate with sections where the view opens out into canyons extending northward and the flood plain to the south. Extensive shell deposits are exposed by the cuts and many wildflowers grow along the floor. Along portions of this cut it is still possible for the hiker to feel isolated from the sounds and sights of civilization.

An easement will be required. It is recommended that building which could impact this valuable segment of the Trail be strictly regulated to preserve the feeling of quiet and isolation as well as the existing topography and views.

At N, just inside Del Mar City Limits, an easement is proposed across Carmel Valley Road to continue the trail southward as the Penasquitos Lagoon Trail, and thus link the Del Mar Loop Trail with Torrey Pines State Park. The Penasquitos Lagoon Trail would have to be negotiated with the City of San Diego and the State Park Service. A possible route is indicated on an enclosed map.

From M, the Loop Trail would continue across a portion of San Diego to the Torrey Pines Extension State Park at O. An easement would have to be negotiated with the property owners and/or the City of San Diego.

Torrey Pines Extension Trail: OPQR, about 0.8 mile; with the branch connecting it to Torrey Pines Terrace, (PM), about 0.4 mile.

This segment follows an existing trail in the Torrey Pines Extension State Park. From O the trail climbs slowly to meet the branch from Torrey Pines Terrace at P; it then continues over the ridge to the floor of the large canyon running the length of the State Park Annex.

An easement linking the end of Hidden Pines Road with the State Park at W will be required. This easement would extend along the old railroad cut and the flood plain to the south. Extensive shell deposits are exposed by the cuts and many wildflowers grow along the floor. Along portions of this cut it is still possible for the hiker to feel isolated from the sounds and sights of civilization.

An easement will be required. It is recommended that building which could impact this valuable segment of the Trail be strictly regulated to preserve the feeling of quiet and isolation as well as the existing topography and views.

Crest Canyon Trail: From Del Mar Heights Road, the length of the canyon to San Dieguito Drive (STLU), a little more than 1 mile.

From R to S, the trail would follow Durango Street, cross Del Mar Heights Road, and drop into Crest Canyon. Except for a short segment at the north end where some brush clearing might be required, the route follows existing footpaths which presently meander along the canyon floor. The realization of this portion of the Loop Trail obviously depends on the fate of Crest Canyon.

A branch connecting Crest Road in Del Mar with Crest Canyon Trail from (X to T) is proposed. This branch would follow the existing grade for the undeveloped Orbius Road and would connect the surrounding proposed open space area with the Loop Trail and would provide access to the Trail from this part of town.

If for any reason the Crest Canyon Trail as shown from S to V cannot be realized, an alternative route could be taken within Del Mar city limits. Such a route would be of much less scenic value, but would preserve the continuity of the Loop Trail concept. This alternative route would extend from S along Del Mar Scenic Drive to Crest Road, then along Crest Road to the undeveloped Orbius Road grade at X. From X the trail would extend along the Orbius Road grade as a high quality scenic trail, then parallel city limits to the other end of Orbius Road (also undeveloped) just west of U on the map. It would follow this road grade to the Snake Wall, and thus connect with the North Hills Trail.
Standards

A. Private land adjacent to the Loop Trail shall be developed in such a way as to maintain the feeling of open space near the Trail.

B. Trail easement shall be wide enough to maintain the feeling of natural terrain to walkers and to keep the Trail from creating detrimental impact on neighboring private properties.

C. The Trail shall be planned with lateral accesses so that it can be used in segments for short walks as well as in its entirety for hiking. However, the numbers of access points shall be arranged so that wild animal habitats and native vegetation will not be damaged.

D. Maintain a buffer of native plants between the Trail and developed land.

E. No signs from major streets shall point to the Trail. No signs shall be permitted on the Trail. Signs are permitted from residential streets to publicly-owned portions of the Trail.

F. Trail design and layout shall be supervised by a professional planner who will take into account:
   1. All historic and natural features along the Trail.
   2. The rugged character of the Trail. (Grading and filling are to be avoided).
   3. The safety of the public.
   4. The general and specific educational objectives of the Trail.
   5. Use of the Trail by all age groups.
   7. Maintenance of the Trail, including use of volunteer groups to assist. (Girl and Boy Scouts, for example).

Implementation

The establishment of the Loop Trail System is closely linked to the city's Open Space Program as well as to regional programs. It is recommended, however, that the city begin immediately to act on this proposal, so that important options will not be foreclosed. Key elements of the Trail System: the Snake Wall property, the Lagoon, Del Mar Canyon, the Railroad Cut, and portions of the bluffs are all subject to developmental pressure. Sensitive lots should be zoned so that negotiations between the city and property owners are a required part of the building permit process. If property owners can be persuaded to donate easements for the Trail, the expense will of course be much less than if all easements have to be purchased. To this end, the city might consider such trade-offs as reducing setback requirements on the side of a lot further from the desired easement. Guidelines for preserving the privacy of adjacent residences and the environmental and scenic qualities of the Trail should be formulated. Also, since the value of the Trail will be considerably enhanced by the acquisition of larger parcels of land (e.g. the Snake Wall property) as recommended, it is important to begin immediately to generate revenue for an Open Space Acquisition Fund.

We also urge that the City of Del Mar continue to communicate with appropriate agencies of the City of San Diego about the Trail, point out its regional significance and potential benefits to San Diego citizens, and enter into joint planning to secure the relevant portions of the Trail System (the Crest Canyon Trail, SUL, the northward extension of the Torrey Pines Annex Trail, QR, the portion NO of the Railroad Cut Trail, and the extension southwards of the proposed Penasquitos Lagoon Trail beyond N).
The purpose of this precise plan, as drafted, is to recommend the restructuring of Camino del Mar so as to provide a safer street in both the residential and commercial districts through which it passes. The plan also provides for additional parking, and for increased pedestrian and bicycle traffic. The visual and physical character of the street will be improved by adding such amenities as landscaping and benches. Specific recommendations are arranged below by area.

1. Northern City Limits to 15th Street

A. Limit traffic to two lanes, one each way, with holding or turn lanes at intersections. Serpentine the lanes where feasible to reduce speed and sight disturbance.

B. Design 6 ft. bicycle right-of-way, one northbound and one southbound, to connect with Solana Beach bicycle paths. Design 5 foot walkways for pedestrian traffic, one on each side of the street. Walkways should be informal, within a 15 foot right-of-way, and have textured walking surfaces with low level lighting.

C. Provide parking for beach use where safety and aesthetics permit. Parking areas should be aesthetically pleasing with planting of shrubbery and trees. Landscaping should be informal; incorporating mounds, berms, and groups of native and cultivated shrubs, flowers and trees.

D. Provide a pedestrian activated crossing light in the vicinity of 27th or 28th Street.

E. Restrict the speed limit to 35 miles per hour. This could be possible as a result of serpentinling and the creation of visual barriers through landscaping and the reduction to two lanes.

F. Request San Diego County to design a safe transition from four lanes to two lanes in the area it controls, approximately 600 feet of roadway south from Via de la Valle to the Del Mar City Limits.

G. Recommend to the San Diego County Traffic and Safety Engineer that a proposal similar to the following for the traffic signal at Via de la Valle be implemented:

- Modify striping and signs to indicate two left turn lanes from Highway 101 to Via de la Valle with one through lane to Camino del Mar. The middle turn lane would have the option of turning left or continuing straight. Timing of the signal to encourage the majority of southbound thru traffic to turn left towards I-5 might help relieve the present through traffic on Camino del Mar. A traffic sign showing "Single Lane Ahead" would be requested later when Camino del Mar was reduced to one lane each way.

H. Request San Diego County to place signs at Via de la Valle stating "Del Mar - Pedestrian Oriented - Thru Traffic Use Via de la Valle".

I. "Yield to Pedestrian" signs and marked crosswalks should be installed at designated locations on Camino del Mar.

2. 15th Street to 9th Street

A. Immediately investigate alternative circulation and design schemes that will mitigate traffic and parking problems while allowing for improvement in pedestrian orientation and appearance of the area. This alternatives should include the possibility of reducing travel lanes to one
in each direction, divided by the existing landscaped median, with holding or turn lanes at intersections, and the provision of additional parking (particularly in the area between 15th and 13th Streets).

B. Provide attractive promenade walkways with landscaped resting areas and benches. Encourage the use of distinctive paving patterns and textures. The width of walkways should be variable and provided with low level pedestrian lighting. Provide additional landscaping using street trees with grating or pavers at base and raised and mounded planting areas of shrubs and flowers. Also use fixed container planters and hanging planters with seasonal flowers, where appropriate.

C. Design bicycle rights-of-way to connect with other segments of Camino del Mar both north and south, one bicycle lane northbound and one southbound. The lanes should be approximately six feet wide and clearly marked.

D. Provide bicycle parking areas at the Del Mar Plaza, Stratford Square, Canterbury Corner, City Hall and the end of 11th Street.

E. Provide bicycle rights-of-way, one northbound and one southbound, to connect with the central Camino del Mar route and with the City of San Diego route.

D. Direct northbound through traffic to Interstate 5 via Del Mar Heights Road by use of signs similar to those proposed at the north end of the City.

E. Provide a pedestrian activated crossing light for users of the scenic loop trail.

The Plan, therefore recommends that the entire length of Camino del Mar be immediately reduced to one lane of traffic in each direction, with the remaining space being utilized for landscaping, parking and a bicycle right-of-way. This concept should be facilitated by way of a temporary low cost solution that will allow for monitoring over a six month to one year period of time. If, after this monitoring period, the concept is felt to be a good one, efforts should be made to install permanent improvements.
CAMINO DEL MAR

northern city limits

one-lane each direction

two-lanes each direction
25th to 29th streets

jimmy durante/camino interchange
The purpose of this precise plan, as drafted, is to provide a safer and more pleasing environment for automobiles, pedestrians, and bicyclists on various individual streets and street segments of Del Mar as specified below.

1. Crest Road. In consideration of its severe curves, and very narrow roadway in some sections, the residents of the area feel that traffic presently travels too fast and endangers pedestrians, bicycle riders and children playing in the area. The city, therefore, should post additional 25 miles per hour speed limit signs and/or install stop signs at strategic corners.

2. Del Mar Lane. This lane is presently an unattractive alley giving view to rear of shops and restaurants that front on Camino del Mar and Stratford Court. In order to realize the potential of the area as exhibited by the Stratford Court Players Theatre, La Dulceria and Tarven’s Nursery, the lane should be developed as a modified pedestrian promenade. Vehicular access for parking and service to the buildings should be maintained, however, the alley should be resurfaced with a textured paving material incorporating distinctive patterns. Landscaped walkways should be constructed and the merchants should be encouraged to upgrade the visual character of the buildings on the lane by adding such amenities as concealed trash enclosures, landscaping, and hanging flower pots.

3. 15th Street from Luneta Drive to Seagrove Park. Both sides of the street should become promenade areas, linking Del Mar Plaza, the St. Peter’s Church, the businesses on 15th, and Seagrove Park to the downtown. The promenade should incorporate distinctive paving patterns and textures, with landscaping in raised or mounded planting areas, to complement the existing mature tree plantings. Low level pedestrian lighting should be installed.

4. Coast Boulevard from Camino del Mar to 15th Streets. A walkway should be constructed on both sides of the boulevard lying in with the promenade at 15th and at Seagrove Park, extending past the railroad station and connecting to the existing walks in the residential area to the north. Bicycle lanes should be established along the full length of Coast Boulevard, and the street should be landscaped so as to narrow the travel lanes and thus reduce the speed of the automobiles.

In addition, investigations should be made into the notion of “torturing” the intersection at Coast Boulevard and Camino del Mar to discourage the use of Coast by southbound motorists.

5. Jimmy Durante Boulevard near Turf Road. After a suitable solution has been determined for the Five Points intersection, Jimmy Durante Boulevard should be closed through the Fairgrounds and Turf Road should be widened to four lanes and re-named Jimmy Durante Boulevard. Without waiting for this relocation immediate steps should be taken to construct a bicycle right-of-way to Earl Warren Junior High School and even to San Dieguito High School.

6. Other Residential Streets. To maintain the existing character of streets in the Beach, North Hills, and Torrey Pines areas, the construction of sidewalks and concrete curbs and gutters should be discouraged. The residents and the city should be encouraged to create meandering footpaths, to landscape open areas, and to provide low level pedestrian lighting where needed. Because of the narrow widths of the streets and their rural character no specific provisions should be made for bicycle paths.
7. General Traffic Recommendations. The city should determine the feasibility of constructing a grade separation at Coast Boulevard and the Santa Fe railroad tracks. All speed limits and parking regulations should be strictly enforced. All traffic and other city signs should be sited where they will not detract from vistas and open spaces.

8. Bicycle Lanes. A continuous bicycle right-of-way along Camino del Mar should be established from the north to the south end of Del Mar for commuter cyclists travelling directly through the City. In addition, a scenic bike route should be established along Coast Boulevard, Ocean Avenue and Stratford Court. Investigations should be made into the feasibility of extending this scenic route by providing a southbound bicycle right-of-way connecting the southern tip of Stratford Court with Camino del Mar just south of the Del Mar Canyon.

The City of Del Mar should recommend to the City of San Diego and the San Dieguito School District that bicycle rights-of-way be constructed on Del Mar Heights Road from Camino del Mar to Torrey Pines High School east of Interstate 5.

In addition, bicycle rights-of-way should be established along Turf Road and Jimmy Durante Boulevard between Five Points intersection and Camino del Mar.
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